# **Environmental Lands Millage**

#### A Financial Overview



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Financial Management Manatee County

# Establishment of Millage Summary

Referendum approved by 72% of County voters in November of 2020, authorizes two actions:

A) To Levy .15 mills of Advalorem Taxes

B) Issue General Obligation Bonds up to \$50 million in tax proceeds for a term no longer than twenty years from date of issuance.



# Establishment of Millage Resolution R-20-105

As per this Resolution, this Millage shall be used to:

To finance the acquisition, improvement, and management of land to protect drinking water sources and water quality, preserve fish and wildlife habitat, prevent stormwater runoff pollution, and provide parks.

# Overview – Environmental Lands Millage

As the Referendum was approved in Nov. 2020 (equivalent to the County's Fiscal Year 2021) with an effective start date of November 2021 (Fiscal Year 2022) to levy, however it was the Board's decision to make the levy effective for Fiscal Year 2023.

Furthermore, To initiate the Program waiting for the millage to take effect, in FY22, The County approved to fund from the General Fund and the Parks Fund a total of \$5.7 million, calculated at the same .15 mill that would have been collected if advalorem was collected.



#### Operating Programs funded Environmental Lands Funds

# Tax Collector/ Property Appraiser Overhead Cost

A state law which allows the tax collector to bill the County to the assessment and collection of the Ad Valorem tax.

(Administration)

#### Fiscal Natural Resources

Supports the fiscal duties associated with the Environmental Lands programs (Administration)

#### **Ecological Resources**

Provides the design, permitting, and services during construction for restoration on existing and new Manatee County Preserves (Restoration)

#### **Environmental Land Operations**

Created for the administrative functions performed by the Land Acquisition Manager and her staff member, as well as expenses related to due diligence for selected acquisition properties.

(Maintenance & Operating) & (Administration)

#### Conservation Land Management Operations & Administration

Created for the ranger staff, maintanance, and improvements for

Administrative Staff. Volunteer and Education program.
(Maintenance & Operating) & (Administration)

#### Gopher Tortoise Program

Since it is administrated by the same staff, this program is self supported meaning it collects its own revenue to support the cost.

All These Programs are classified at a higher level as:

Acquisitions / Administration

Restorations

**Maintenance & Operating** 



## Acquisition funded Environmental Lands Funds

#### CROOKED RIVER

Acquisition cost \$11.2 million Closing cost \$29k



## Positions Funded

Fiscal Staff & Administrative Support (4)

Preserve - Rangers (4)

Preserve Maintenance Techs – (4)

Resource Manager / Coordinators (3)

Environmental Lands Manager / Coordinator (2)

Ecological Resources Manager /Coordinators (3)

In FY24, 20 Positions are funded to support this program, however 9 of the positions are split with other funding sources of that help support other programs (outside Environmental Land) within Natural Resources that they help support.



# Financial Position Fiscal Year 2023 & FY24 (2/28/24)



## Audited Financial Statements As of September 30,2023

Manatee County, Florida Combining Balance Sheet Nonmajor Governmental Funds - Continued September 30, 2023 (Amounts expressed in thousands)

							Special Revenue Funds					-				
Assets		Impact Fees	<u>Er</u>	Law oforcement		ffordable Housing		ommunity levelopme	<u>ıt</u>	Port <u>TIF</u>		ilding and ermitting	Inf	Government rastructure iles Surtax	Env	ironmenta Lands
Cash and cash equivalents	\$	40,567	5	2,948	\$	6.969	8	14.043	\$	1,393	Ś	7,541	\$			11,301
Accounts receivable (net)			-	87	-		_		7	.,555	•	1,541		15	-3	r i Jayr
Interest receivable		53		2		8		18		2		9		100		12
Due from other funds				-		14				12				10		316
Assessments receivable		200		-										a .		-
Due from other governmental units				127		15		5		- 8				4,799		
Prepaid items				240		-				- 2		101		4,799		
Deposits						-						101				-
Total assets	\$	40,620	•	3,037	e_	6,977	€	14,061	- 61	1,395	· -	7,652	67	A 700		21.212
Liabilities, Deferred Inflows of Resources and Fund Ralances	":	40,020	: *;	2,037	*=	0,311	*	14,001	*	1,593	3=	7,032	1	4,799	,=	11,313
Liabilities:																
Accounts payable	S	1,146	S	14	\$	128	- 5	321	2		\$	192	1.6		S	100
Wages and benefits payable		10		-	-	18	,	25			4	428			4	95
Due to other funds		100								- 62		420				33
Due to other governmental units		-		41		-		-				226				
Contracts and retainages pavable		-				70		982		72		220				
Performance bonds payable				242				-		172		-		- 1		- 6
Unearned revenue		-				5,639		_		- 12						
Deposits						5,035		20		16						- 55
Advance from other funds										-						90
Total liabilities		1,156		55	_	5,855		1,328		72	_	846	-		-	195
Deferred Inflows of Resources:															_	
Unavailable revenue						-						4.7				
Deferred lease proceeds				150												
Total deferred inflows of resources		-				-			•	<del></del>	-	<u> </u>	-	-	_	<del>-</del>
Fund balances:							•				_		-		_	
Non-spendable				100		0.1						101				
Restricted		36,969		2.975		1,122		12,733		1 705				1700		1.0
Committed		20,303		2,913		1,122		12,733		1,395		5,430		4,799		19
Assigned		2,495		7								1.226				11 116
Total fund balances		39.464			-			12 722			_	1,275	-		_	11,118
Total liabilities, deferred inflows of				2,982	-	1,122		12,733		1,395	-	6,806	-	4,799		11,118
resources and fund balances	\$	40,620	- \$	3,037	- \$_	6,977	5	14,061	\$	1,395	\$_	7,652	- 5	4,799	\$_	11,313



## Audited Financial Statements As of September 30,2023

Manatee County, Florida
Combining Statement of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds - Continued
For the Fiscal Year Ended September 30, 2023
(Amounts expressed in thousands)

		Special Revenue Funds									
Parameter	impact Fees	Law Enforcement	Affordable Housing	Community Redevelopment	Port TIE	Building and Permitting	Local Government Infrastructure Sales Surtax	Environmental Lands <sub>co</sub>			
Revenues:	27		55								
Taxes	3	\$ 8	5 -	\$1. 15	\$ =	\$ (8)	\$ 42,266	\$ 7,635			
Licenses and permits	57,029	21	*	3	-	9,740	-	*			
Intergovernmental		- 8	1,766	*	-		-				
Charges for services	1,113	1,712	57		-	62	-	261			
Fines and forfeitures	8	577				92	-	9			
Interest income	2,781	92	284	888	61	365	140	411			
Assessments	-	E	-	2	-						
Contributions				8	-	(A)	1				
Miscellaneous			737	-		1,401		51			
Total revenues	60,923	2,381	2,787	888	61	11,660	42,406	8,358			
Expenditures:											
Current:											
General government	2,577	2	- 8		1.5	181					
Public safety		1,273		2	4	11,825	37				
Physical environment	-	*				-	54.1	2,447			
Transportation	-				2		~				
Economic environment	735	20	2,973	3.850	3	-					
Human services	5	4			9		* *				
Culture and recreation	-	*	*	9	-			195			
intergovernmental	-	-					4				
Debt service		(*)			-	-					
Total expenditures	3,312	1,273	2,973	3,850	3	11,825		2,642			
Excess (deficiency) of revenues											
over expenditures	57,611	1,108	(186)	(2,962)	58	(165)	42,406	5,716			
Other financing sources (uses):											
Transfers from other funds	1.707	-	2	5,929	357	131					
Transfers to other funds	(84,197)	(678)		(4,567)	9.00	5	(42,034)	(326)			
Total other financing sources (uses		(678)	-	1,362	357	131	(42,034)	(326)			
Net change in fund balances	(24,879)	430	(186)	(1,600)	415	(34)	372				
Fund balances, October 1 <sub>d</sub>	64,343	2,552	1,308	14,333	980	6,840		5,390			
Fund balances, September 30	\$ 39,464	\$ 2,982					4,427	5,728			
runs parames, september 50	3 39,404	2,982	\$_1,122	\$ <u>12,733</u>	\$ 1,395	\$_6,806	\$ 4,799	\$ 11,118			

## Environmental Lands Operational Fund

Total Revenues at 9.30.23 **\$8.3** million

Total Expenses at 9.30.23 was \$2.6 million

Total Net Income as of 9.30.23 was \$5.7 million



#### **CASH BALANCES**

#### **Environmental Lands Operating Fund**

#### Cash Balance as of 9.30.23

Fiscal Year Ledger Code			·	d of County Commissioners Trial Balance			
Account Key	Object	Object Title	Reporting for 10/01/2022	to 09/30/2023 Beginning Balance	Debit	Credit	Net Transaction
831 83100	00000	ental Lands Environmental Lands					
8310000000		Equity In Pooled Cash ironmental Lands		5,746,448.84 5,746,448.84	9,368,111,12	(3,800,209.54)	11,314,350,42

Cash Balance as of 2.28.24

Detailed Trial Balance Reporting for 10/01/2023 to 02/28/2024 Beginning Balance Debit Credit Net Transaction 8310000000 Environmental Lands
Investment Fair Value (8.561.88) 104000 Equity In Pooled Cash

Manatee County, Florida

Cash Balance as of 9.30.23 was \$11.3 million.

Cash Balance as of 2.28.24 was \$17.9 million

Ending Cash at 9.30.23 flows into FY24 at 10/01/2023 for continuation of the operations.

Fiscal Year 2024

Cash and cash equivalents

Ledger Code BC



8,540,854.4D

(1,956,933.73)

#### Advalorem Taxes (.15 Millage) Revenues

**Environmental Lands Operating Fund** 

Fiscal Year	<b>Advalorem Taxes</b>
As of 2.28.24	8,262,034
Adopted 2024	9,623,230
Actual 2023	7,634,694
Actual 2022	

The Taxes associated with the levy of .15 mills in FY23 amounted to \$7.6 million, as assessed values increase towards FY24 at 17.6%, the expected total collection for FY24 is \$9.6 million.

As of 2.28.24, The Total collections have been \$8.3 million. (property taxes are collected through March 31, 2024) as per FL Statute.



#### Expenses

#### **Environmental Lands Operating Fund**

Fisca	IY	<b>'ear</b>	-
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As of 2.28.24 Adopted 2024 Actual 2023 Actual 2022

#### **Expenses**

1,993,264\*
5,160,402
5,725,613
6,260

14:37:12

Operating Detailed Expenditure Report For Year to Date Ending 02/28/2024

Acccount Key		Original	Final		Current Year		
*******************	Object		Budget	Appropriations	Encumbrance	Expenditure	Unencumbered
831	Environment	al Lands				**************************************	
		Tax Col-Budget	182,841.00	182,841.00	0.00	165,240.69	17,600.31
	8310003315	FiscalSvcNatRes	0.00	167,368.00	0.00	31,336.31	136,031.69
	8310008143	FY23:StormIdalia	0.00	0.00	0.00	12,781.60	(12,781.60)
	8310012501	FiscalSvcNatRes	0.00	0.00	0.00	0.00	0.00
	8310012804	CLMVolunteer/Ed	35,206.00	0.00	0.00	0.00	0.00
	8310012805	Eco&MarineResou	1,044,242.02	797,540.02	160,176.98	164,933.24	472,429.80
	8310012807	GopherTortRecPrg	0.00	256,006,00	0.00	45,491.74	210,514.26
	8310012810	ConsLandMgtOpNR	2,188,266.05	1,871,266.05	150,810.14	785,958.56	934,497.35
	8310012813	ConLandMgt-AdmNR	343,240.60	343,240.60	29,667.70	169.484.62	144,088,28
	8310012815	EnvirLandOpsNR	816,970.00	1,206,827.00	88,535.00	419,282,25	699,009.75
	8310012817	R&REnviroLandsNR	0.00	420,113.00	0.00	76,760.00	343,353.00
	8310980000	Transfers	0.00	121,995.00	0.00	121,995,00	0,00
	8310990001	Res-Salary Adj	104,140,00	104,140.00	0.00	D.DO	104,140.00
	8310990002	EnvirLndCashRsv	14,883,705.00	14,127,274.00	0.00	0.00	14,127,274.00
	Envir	ronmental Lands total	19,598,610.67	19,598,610.67	429,189.82	1,993,264.01	17,176,156.84

It's Important to Disclose that All Different Funding Sources – Such as Environmental Lands Millage Fund- that have a specific limited Use and purpose, it is extremely and closely monitored by FMD that it follows the Ordinance, Resolution or Florida Statute that establishes the restriction or eligibility.



#### Consolidated Financial Summary As of 2.28.24

ENVIRONMENT LANDS PROGRAM as of 2.28.24								
	Operating Fund	Debt Service Fund	Acquisition Fund	Total				
Revenues	8,652,530	-	37,587,594	46,240,124				
Expenses	1,993,264	-	11,229,445	13,222,709				
Net Income/ Deficit	6,659,266	-	26,358,149	33,017,415				
Beginning Cash Balance	11,314,350	-	-	11,314,350				
In Transit- Payments/Receivables	(99,225)	_	(95,081)	(194,306)				
Ending Fund Balance	17,874,391		26,263,068	44,137,459				



<sup>\*</sup>Debt Service represents zero activity as debt interest payment is not due until 9/30/2024. Revenue will come from transfer of monies from the operating fund at time payment is due.

# Limited General Obligation Bonds Series 2023 (DEBT SERVICE)

On November 8, 2023, The County issued a \$35M General Obligation Bonds.

These Bonds were sold at a Premium, which means that an additional \$2.2M was received in addition to the \$35M, given the outstanding credit rating of the County (AAA).

Term of the Bond: 20 years (as establish by Resolution R-20-105) with an Interest of 4.386599%



# General Obligation Bonds Debt Service Schedule- Principal & Interest

Oct 26, 2023 3:57 pm Prepared by Public Resources Advisory Group

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#### BOND SOLUTION

Manatee County, Florida
Limited General Obligation Bonds, Series 2023 (Conservation and Parks Projects)

\*Final Numbers\*

Period Ending	Proposed Principal	Proposed Debt Service	Total Adj Debt Service	Revenue Constraints	Unused Revenues	Debt Service Coverage
09/30/2024		875.861	875,861	8,857,069	7,981,208	1.011.24%
09/30/2025	1,090,000	2,912,600	2,912,600	8,857,069	5,944,469	304.09%
09/30/2026	1,165,000	2,911,300	2,911,300	8,857,069	5,945,769	304.23%
09/30/2027	1,245,000	2,909,750	2,909,750	8,857,069	5,947,319	304.39%
09/30/2028	1,310,000	2,912,500	2.912.500	8,857,069	5,944,569	304.11%
09/30/2029	1,375,000	2,912,000	2,912,000	8,857,069	5,945,069	304.16%
09/30/2030	1,470,000	2,910,750	2,910,750	8,857,069	5,946,319	304.29%
09/30/2031	1,545,000	2,912,250	2.912,250	8,857,069	5,944,819	304.13%
09/30/2032	1,620,000	2,910,000	2,910,000	8,857,069	5,947,069	304.37%
09/30/2033	1,700,000	2,909,000	2,909,000	8,857,069	5,948,069	304.47%
09/30/2034	1,790,000	2,914,000	2,914,000	8,857,069	5,943,069	303.95%
09/30/2035	1,875,000	2,909,500	2,909,500	8,857,069	5,947,569	304.42%
09/30/2036	1,970,000	2,910,750	2,910,750	8,857,069	5,946,319	304.29%
09/30/2037	2,070,000	2,912,250	2,912,250	8.857,069	5,944,819	304.13%
09/30/2038	2,170,000	2,908,750	2.908.750	8,857,069	5,948,319	304.50%
09/30/2039	2,280,000	2,910,250	2,910,250	8,857,069	5,946,819	304.34%
09/30/2040	2,395,000	2,911,250	2.911.250	8,857,069	5,945,819	304.24%
09/30/2041	2,515,000	2,911,500	2,911,500	8,857,069	5,945,569	304.21%
09/30/2042	2,640,000	2,910,750	2,910,750	8,857,069	5,946,319	304.29%
09/30/2043	2,775,000	2,913,750	2,913,750	8,857,069	5,943,319	303.97%
	35,000,000	56,188,761	56,188,761	177,141,380	120,952,619	

1<sup>st</sup> Interest Payment due 9/30/24.

2<sup>nd</sup> Year initiates paying Principal and Interest payments at an approx. total of \$2.9 million annually.



# Questions?