Children’s Services Annual Plan & Report
Adopted January 29, 2019
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Thank You!

We acknowledge the efforts of those individuals who provide essential information necessary to assess the needs of children in Manatee County. Input received from private citizens, local social service agencies, the business community, various state agencies and county departments play a major role in the development of this plan.
Welcome

Each year the Children’s Services Advisory Board (CSAB) presents the Annual Plan to the Manatee County Board of County Commissioners (BOCC) which includes information that covers three fiscal years, reflecting the past, present, and future work of the Advisory Board and Children’s Services staff.

The Children’s Services Advisory Board reviews program performance from the previous fiscal year, conducts reviews of programs funded during the current fiscal year, and builds the plan for the next fiscal year.

The plan and report are divided into three sections based on the data, which includes:

- **FY19/20 Plan**
  Future fiscal year investment goals and priorities of the Children’s Services Advisory Board, and Children’s Services Special Initiatives;

- **FY18/19 Report**
  A categorized breakdown of the current fiscal year investments approved for children’s programs; and

- **FY17/18 Report**
  A categorized report of the prior fiscal year investments, and demographics of children and families served.

“Never doubt that a small group of thoughtful, committed people can change the world…”

~ Margaret Mead
FY19/20
Investment Goals
And Priorities Plan
Fiscal Year 19/20 – Investment Goals and Priorities Plan

The Advisory Board reviews and evaluates comprehensive risk factor and indicator data gathered from a variety of reliable and relevant local, state, and national resources to determine the ongoing and emerging needs of the children and families in our community. At the annual retreat, held on October 5, 2018, the members considered this data and facts brought forth from their individual areas of expertise to determine results focused investment goals and priorities for FY19/20.

Overall Desired Results

A. Children in foster care gain a permanent, stable, and nurturing home within 12 months of entering care and remain there.

B. Children remain in their homes free of abuse and neglect and do not enter foster care

C. Funders, systems, policies and practice align to ensure that our children read on grade level by 4th grade

D. Stable social, behavioral and emotional well-being for our children

The overall desired results for children in Manatee County are not achievable with an unfocused approach to investment, nor are they attainable with the amount of funds available. To make a difference with the available funds, the Advisory Board set the priorities outlined in this plan for FY19/20. These results-focused investments can be tracked and measured in terms of moving the needle toward a set target of improvement for specific indicators of child well-being.

Applications will be reviewed by the Advisory Board in 2019, based on Results First and the priorities contained within this report for improving the health and welfare of our county’s abused, neglected, at-risk and economically disadvantaged children. The Advisory Board will make recommendations to the Board of County Commissioners for the investment of the FY19/20 Children’s Services Dedicated Millage once all submitted applications have been reviewed.
Children in foster care gain a permanent, stable, and nurturing home within 12 months of entering care and remain there.

**Target**
To meet, or exceed, the following child welfare state/federal placement stability targets by FY2021-2022:

- 40.50% (or higher) of children in foster care are exiting to a permanent home within 12 months of entering care
- 43.60% (or higher) of the children exiting to a permanent home within 12 months for those in care 12-23 months

**Present Situation**
In FY 2017/18, Manatee County statistics are:

- 36.4% (168/461) of children in foster care are exiting to a permanent home within 12 months of entering care.
- 48.7% (383/785) of the children exiting care to a permanent home within 12 months for those in care 12-23 months

In Manatee County in 2017, there was an average of 52.25% of children ages 0-5 exiting out of home care. In 2018, the average dropped slightly to 48.88%.

**Assumptions**
Manatee County has continued to see the severity of cases, many of which involve opioid addicted parents, which make it difficult to safely service children in their homes. The top three reasons a child comes into care are 1) drug abuse by the parent, 2) domestic violence in the home, and 3) physical abuse. The focus of this priority is not to solve the problem; it is to assist in getting our children into a safe, stable and nurturing environment within 12 months from entering foster care. The best way to exit foster care is to reunify with the biological family if it is safe to do so. The next option would be through adoption, so the available number of pre-adoptive parents is critical to achieving permanency. Support the establishment and expansion of evidence-based programs that promote early intervention and safe, but expedited permanency for the child.
Children remain in their homes free of abuse and neglect and do not enter foster care

**Target**
To meet or exceed the following federal child welfare prevention targets by FY2021/2022:

- 91.70% (or higher) of children who do not re-enter care within 12 months of moving to a permanent home
- 4.12% (or lower) placement moves per 1,000 days in foster care

**Present Situation**
In FY 2017/18, Manatee County statistics are:

- 88.3% of children did not re-enter care within 12 months of moving to a permanent home.
- 4.53% placement moves per 1,000 days in foster care

The average number of investigations received monthly in Manatee County has varied over the past 3 state fiscal years: FY2015 - 341; FY2016 - 355; FY2017 - 342; FY2018 - 315 (through August - higher than this point last year). There has been a significant increase of children coming into out-of-home care since 2015. The average number of children coming into out-of-home care monthly since January 2016 has been 38.13.

Most children who enter out of home care are 5 and under. In 2017, Manatee County children ages 0-5 were 75.91% of the children that came into care. It slightly reduced through August 2018 to 72.75%. In 2017, Manatee County children ages 0-5, an average of 378.83 received judicial or non-judicial services. It reduced slightly through August 2018 to 356.88.

The top three maltreatments causing removal are: 1) drug abuse by the parent; 2) domestic violence, and 3) physical abuse. The impact of child abuse and neglect, or adverse childhood experienced (ACEs) has many long consequences. This especially can have a profound impact when it occurs during a child’s first 1000 days, which is their essential time for brain development and attachment/relationship building. ACEs can cause cognitive delays, emotional difficulties, development of high-risk behaviors later in life, depression, anxiety, and chronic medical problems.

**Assumptions**
There are many assumptions on why children enter foster care. The three main reasons in Manatee County are substance use by the parents, domestic violence in the home, and physical abuse. What causes a parent to do these things varies. If a child can remain safely in the home with their parents gaining access to preventative services, that is the best place for the child to be; not in foster care. Removal from family and placement in foster care adds to the problems and experience in foster care is seldom an effective solution. Some foster children face academic challenges due to movement of placements and schools, there are issues regarding social-emotional development and fitting in with peers, separation of siblings, etc.

Increase accessibility to evidence-based programs, such as substance/mental health services and/or diversion programs that are individually tailored to the specific situation; and ensure that there is a coordination of services that follows a strength-based child and family team approach, in order to decrease the incidence of child abuse and neglect; as well as maximize investments capable of disrupting existing cycles generation abuse and reduce ACEs.
Funders, systems, policies and practice align to ensure that our children read on grade level by 4th grade

**Target**
To increase percent of Manatee County students able to read on grade level by 4th grade to 80% by the FY2021/2022 school year.

**Present Situation**

- 50% of Manatee County students are unable to read on grade level in 3rd grade.
- 69% of Manatee County students in Title I schools are unable to read on grade level in 3rd grade.

If 50% of the 3rd grade students are unable to read, then 50%, or 13,055 students struggle to learn, and many will begin to drop out beginning in the 4th grade. These students are not happy and without a quality summer learning program they will fall further and further behind. Their failure to succeed in school will negatively affect their entire life. At-risk students who are unable to read by third grade, may suffer from depression, behavioral programs, drug or alcohol dependency. Their future employment possibilities are limited.

**Assumptions**

Many Manatee County summer programs keep children safe during the summer, but they can do more, and they can do it better. With leadership from CSAB directing our community tax dollars, investing in high quality summer learning providers, that have the leadership, commitment from the Board and the executive staff and willingness to hire qualified staff and have all staff participate in Suncoast Campaign for Grade Level Reading (SCGLR) training.

Organizational leadership demonstrates willingness, readiness, capacity and culture to shift investments and funding into planning and developing resources and partnerships with libraries, schools, churches, and civic organizations to advance and improve at-risk and low-income children’s reading skills and interest in STEM. The largest chances for success will occur when funders focus investment and systems, policies and practice align to ensure that our children will read on grade level by 4th grade when children begin to read to learn.

Programs fully participating in SCGLR will receive additional funding from the SCGLR. Local investments may increase next year in organizations where the i-Ready data indicates the greatest summer learning gains.
Stable social, behavioral and emotional well-being for our children

**Target**
To meet, or exceed, the following targets to improve the social, behavioral and emotional well-being of youth by the 2021/2022 school year.

Incidents of out of school suspensions to decrease by 20%, which equates to:

- Elementary - 7% or lower
- Middle - 8% or lower
- High school - 22% or lower

**Present Situation**
Out of school suspension is among the most commonly recognized methods of addressing conduct infractions in schools.

Out of School Suspensions for the 2017/2018 school year:

- Elementary School - 27%
- Middle School - 28%
- High School - 42%

Office Discipline Referrals for the 2017/2018 school year for incidents of the following:

- Aggression, Bullying/Harassment:
  - Elementary Schools - 3,566
  - Secondary Schools - 1,299

- Disrespectful, Disruptive, and Inappropriate Behaviors:
  - Elementary Schools - 2,861
  - Secondary Schools - 8,491

**Assumptions**
Every school has students who have been exposed to overwhelming experiences, such as witnessing domestic violence, being targets of abuse, homelessness or having a parent with substance abuse or mental health issues. These adverse childhood experiences (ACE) result in a trauma response that can lead to a cascade of social, emotional and academic difficulties that can interfere with a child’s ability to learn or behave appropriately at school. ACEs can diminish concentration, memory and the organizational and language abilities of students need to succeed in school, potentially leading to problems with academic performance, challenging behavior in the classroom, and difficulty building relationships.

Research has shown that removing children from the school environment can negatively affect their educational well-being and does not improve student behavior. School suspension and expulsion is ideally a disciplinary option of last resort, and there is a need to develop approaches to decrease the behaviors that lead to suspensions. Alternative disciplinary practices promote future positive outcomes versus punitive methods that do little to change student behavior and can break the bonds between students and their schools, and lead to further isolation. Trauma-informed approaches can be infused into already established teaching methods and school practices, and usually will make classroom management, teaching, and disciplinary practices easier and more effective.
State of the Community
Child Welfare

Manatee County dependent children exiting care to a permanent home within 12 months of entering foster care
Source: Florida Department of Children and Families (FY2017/18 Average)

Family Strengthening and Support

53% protective factor prevalence rate in Family Rewards for Prosocial Involvement for Manatee County youth ages 10-17 in the Family Domain
2016 Florida Youth Substance Abuse Survey – Manatee County Data

33% risk factor prevalence rate in Family Conflict for Manatee County youth ages 10-17 in the Family Domain
2016 Florida Youth Substance Abuse Survey – Manatee County Data

46% risk factor prevalence rate in Family Management (supervision/discipline) for Manatee youth ages 10-13
2016 Florida Youth Substance Abuse Survey – Manatee County Data

39% risk factor prevalence rate in Family Management (supervision/discipline) for Manatee youth ages 14-17
2016 Florida Youth Substance Abuse Survey – Manatee County Data
Grade Level Reading and Mathematics

Manatee County 3rd grade students scoring below Level 3 (grade level) in English Language Arts Florida Standards Assessment
Source: 2017 Florida Department of Education

3rd Grade Trends
State Assessment Language Arts
Students Scoring Below Grade Level

Percentile
56
54
52
50
48

School Years
14/15 15/16 16/17 17/18
2,212 2,219 2,131 2,080
54% 53% 50% 51%

Manatee County 3rd grade students scoring below Level 3 (grade level) in Math Florida Standards Assessment
Source: 2017 Florida Department of Education

3rd Grade Trends
State Assessment Mathematics
Students Scoring Below Grade Level

Percentile
56
54
52
50
48

School Years
14/15 15/16 16/17 17/18
2,057 1,999 2,092 1,801
50% 48% 49% 44%

12
Kindergarten Readiness

Manatee County Kindergartners scored as Kindergarten Ready on the FLKRS in the 2017-18 School Year
Source: 2017-18 Manatee School District Data

46%

Title I School Kindergartners in Manatee District scored as Kindergarten Ready on the FLKRS in the 2017-18 School Year
Source: 2017-18 Manatee School District Data

36%

Childhood Obesity

Manatee 2-year-old WIC program children were deemed overweight/obese compared to 26.3% of Florida children (BMI > 85th percentile for their age)
Source: Florida Department of Health, Manatee County WIC and Nutrition Services; 2017

31.8%

10,863 Manatee District students were screened in Grades 1, 3, and 6
3,233 were deemed overweight/obese (BMI >85%)
5%, or 532 were deemed underweight (BMI < 5%)
65%, or 7,098 were deemed in the healthy range (5-85%)
Source: School District of Manatee County; 2017-2018 school year data

30%

Florida students ages 14-17 were deemed overweight/obese (BMI > 85th percentile for their age)
Source: 2017 Florida Youth Risk Behavior Survey

14.9%
Mental Health

Florida students ages 14-17 surveyed reported they felt sad or hopeless daily for 2 weeks in a row in the past 12 months
Source: 2017 Florida Youth Risk Behavior Survey

Florida students ages 14-17 surveyed reported they seriously considered attempting suicide in the past 12 months
Source: 2017 Florida Youth Risk Behavior Survey

Bullying

Manatee County students ages 10-14 reported being verbally bullied in the past 30 days
Source: 2016 Florida Youth Risk Behavior Survey – Manatee County Data

Manatee County students ages 15-17 reported being verbally bullied in the past 30 days
Source: 2016 Florida Youth Risk Behavior Survey – Manatee County Data

In the 17-18 school year, 340 Manatee County students received disciplinary referrals for Bullying/Harassment

176 Elementary School Students received disciplinary referrals for Bullying/Harassment
Source: 2017-18 Manatee School District Discipline Data

164 Secondary School Students received disciplinary referrals for Bullying/Harassment
Source: 2017-18 Manatee School District Discipline Data
School Suspensions

In the 17-18 school year, 4,308 Manatee County students received out-of-school suspension

1,867 High School Students received out-of-school suspensions
Total lost instructional days: 9,446
Source: 2017-18 Manatee School District Discipline Data

1,255 Middle School students received out-of-school suspensions
Total lost instructional days: 5,609
Source: 2017-18 Manatee School District Discipline Data

1,186 Elementary School students received out-of-school suspensions
Total lost instructional days: 3,719
Source: 2017-18 Manatee School District Discipline Data
Special Initiatives
Children’s Services Special Initiatives

Results First Initiative

Over the past 27 years, the Children’s Services Dedicated Millage has been used to fund hundreds of programs for children and their families. While this funding has produced volumes of data it was compliance driven data vs. results driven data. The Results First initiative provided a solution to this problem. Now the Children’s Services Advisory Board and staff are progressing toward a new result driven goal: establishing the result (specific human gain) the investment will bring to fruition and the target (how many of our children are doing better). Targets, results, and milestones are being developed and tracked so that we will know if the desired results were achieved. This is the heart of the Results First framework.

As investors, we focus on three questions whenever we consider funding
1. What are we buying?
2. What are the chances that this result will be achieved?
3. Given other ways we could spend the money to achieve the same human gain, is this the best possible use of our resources?

How will we know if we are successful?
First, we will have much more clarity on results achieved with our investments. Second, we will see results go up over time. We will track these two factors very specifically for each program; and we can because a result focus gives us fewer documents with richer data. The conversation is challenging – but much more streamlined and meaningful.

Results First Investment Applications
Hal Williams has worked with staff to develop a new results-based funding application, which will be used when the process opens for FY19/20 in the first quarter of 2019. A corresponding scoring matrix has also been developed for the Advisory Board. The non-profit agencies will submit their requests for investment through the newly developed Blackbaud Gifts Online web-based application process; and the Advisory Board will score the requests through the Reviewers Portal.

Thank you to Hal Williams, Outcome Guide for our progress from the initial Results First prototype process to today’s results measurement for all investments of the Children’s Services Dedicated Millage.
Adoption Preservation and Support Initiative

In response to many adoptions in the community that have dissolved in recent years, a 4-year RFP was developed and released to begin the program in FY2015/16. The specifications required multifaceted prevention and intervention to address needs of families formed by adoption, performed by adoption-competent professionals.

Funding has been awarded for 3 years and continues for a 4th year through FY18/19 to Parenting Matters for the Chosen Families program, a collaborative effort between three non-profit agencies with a single point of entry design. The basic premise is to educate and empower adoptive parents to handle problems themselves, maintain their commitment to the child, and encourage realistic expectations.

Specialized services help adoptive parents understand their child’s identity issues and anger; provide guidance and support throughout the adoptive child’s growing years to parents seeking services that address a wide range of issues, behaviors and emotions related to a family formed through adoption. The program also provides counseling for the adopted child, siblings, and the family. Support networks provide access to other parents knowledgeable about adoption; coaching for parents to help in assessing their child’s need, managing crisis, navigating the school system and advocating for educational needs of the child. Respite services provide child care for parents who need to recharge and exercise self-care and managing day-to-day struggles.

“When I feel myself getting angry now, I go and sit by myself and start to count backwards from 100 and that calms me down, then I can go back and play. That little trick you showed me works.”
Nathan, adoptee, age 12

“When I start to have bad or sad thoughts or start to feel sorry for myself, I use my journal and write down my feelings. When I read back over them, I know that’s just negative self-talk and is not true.”
Shana, adoptee, age 14

“Well . . . now I think before I do something impulsive. I remember to use the 3-step rule that you showed me. 1) I get the idea, and 2) Before I act on it I think about the consequences and how the person will feel, then 3) I can decide if this is something I really want to do or not. Before I used to just get the thought and do it.”
Tim, adoptee, age 12
No adoption dissolutions in the families served FY15-FY18

Specialized Adoption Counseling
30 families

Parenting Education
35 families

Educational Advocacy
11 families

Respite Services
7 families

51 families served
(many received multiple services)

“I am so happy I have my Parenting Educator these days. Just as she predicted, my young daughter is asking about her bio family more and more, and I am pleased to answer her.” Sheila, mother of a 4-year-old adoptee

“I have learned so much from my Parenting Educator and become so connected with resources. Before Chosen Families, I had no one. Literally, no one.” Kim, mother of 3 pre-adolescent adopted children

“I have learned that my child’s behavior came from a place of not feeling loved/valued based on the trauma of her past.” Mother of adopted daughter

“This program has helped me understand the adoptive child’s point of view and how trauma affects the brain. The retreat at Dream Oaks helped quite a bit and showed our family how to have fun AND learn at the same time.” Parent of adopted children – Family attended the Charting the Course workshop held at Dream Oaks Camp
FY18/19
Investment Report
This section of the Annual Report contains a categorized breakdown of the current fiscal year investments approved for children’s programs and services.

### The largest investments for Fiscal Year 2018-19 are in academic support, behavioral health, child abuse prevention, and early learning.

<table>
<thead>
<tr>
<th>Category</th>
<th>Investment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Academic Support</td>
<td>$2,879,205</td>
</tr>
<tr>
<td>Behavior/Mental Health</td>
<td>$2,339,250</td>
</tr>
<tr>
<td>Child Abuse Prevention</td>
<td>$2,105,223</td>
</tr>
<tr>
<td>Disability Support</td>
<td>$376,957</td>
</tr>
<tr>
<td>Early Learning</td>
<td>$3,027,557</td>
</tr>
<tr>
<td>Food/Housing</td>
<td>$203,334</td>
</tr>
<tr>
<td>Parent Resources</td>
<td>$150,949</td>
</tr>
<tr>
<td>Post-Adoption Support</td>
<td>$366,500</td>
</tr>
</tbody>
</table>

The largest number of programs recommended for investment are in behavior/mental health, academic support, child abuse prevention, and early learning programs (highest cost to execute).

<table>
<thead>
<tr>
<th>Category</th>
<th>Recommended</th>
</tr>
</thead>
<tbody>
<tr>
<td>Academic Support</td>
<td>13</td>
</tr>
<tr>
<td>Behavior/Mental Health</td>
<td>14</td>
</tr>
<tr>
<td>Child Abuse Prevention</td>
<td>7</td>
</tr>
<tr>
<td>Disability Support</td>
<td>6</td>
</tr>
<tr>
<td>Early Learning</td>
<td>7</td>
</tr>
<tr>
<td>Food/Housing</td>
<td>3</td>
</tr>
<tr>
<td>Parent Resources</td>
<td>1</td>
</tr>
<tr>
<td>Post-Adoption Support</td>
<td>1</td>
</tr>
</tbody>
</table>
This section of the Annual Report contains a categorized breakdown of the prior fiscal year investment expenditures and demographics of children and families served.

The largest investments in Fiscal Year 2017-18 were in academic support, early learning, behavioral health, and child abuse prevention.

- Post-Adoption Support: $366,500.00
- Parent Resources: $251,582.00
- Food/Housing: $203,334.00
- Early Learning: $3,045,069.88
- Disability Support: $364,023.35
- Child Abuse Prevention: $2,102,348.06
- Behavior/Mental Health: $2,269,705.17
- Academic Support: $3,033,623.19

Gender
- Male: 54%
- Female: 46%
- Served: 37,739

Age
- Parents: 4,813
- 13 to 17: 5,999
- 6 to 12: 18,192
- 0 to 5: 8,735

Race
- Caucasian: 13978
- Chicano/Latino: 12063
- African American: 9256
- Other Races: 1018
- Multi-Racial: 765
- Asian/Pacific Islander: 499
- American Indian: 160