FLORIDA DEPARTMENT OF STATE
Sandra B. Mortham
Secretary of State
DIVISION OF ELECTIONS
Bureau of Administrative Code
The Elliot Building
401 South Monroe Street
Tallahassee, Florida 32399-0250
(904) 488-8427

October 9, 1995

Honorable R. B. Shore
Clerk of Circuit Court
Manatee County
Post Office Box 1000
Bradenton, Florida 34206

Attention: Diane E. Vollner, Deputy Clerk

Dear Mr. Shore:

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge your letters of recent date and certified copy each of Manatee County Ordinance Nos. PDR-94-12(Z)(P), 95-05, 95-06, 95-07, 95-09, PDC-95-10(Z)(P), PDR-95-06(Z)(P)/95-S-28(P), PDR-95-07(Z)(P)/95-S-21(P), PDR-95-08(Z)(P), Z-86-30(G)(R3-A), Z-95-16, Z95-18, 95-38, and 95-41, which were filed in this office on October 9, 1995.

The duplicate copy of each showing the filing date is being returned for your records.

For future use, our current address is:

Department of State
Bureau of Administrative Code
401 South Monroe Street
The Elliot Building
Tallahassee, Florida 32399-0250

Sincerely,

[Signature]

Liz Cloud, Chief
Bureau of Administrative Code

LC/mw
Enclosures
ORDINANCE NO. 95-41

DEVELOPMENT OF REGIONAL IMPACT
AMENDMENT
IMC-AGRICO COMPANY
FOUR CORNERS MINE

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF MANATEE COUNTY, FLORIDA, RENDERING AN AMENDED DEVELOPMENT ORDER PURSUANT TO CHAPTER 380, FLORIDA STATUTES, ON AN APPLICATION FOR AMENDMENT BY A NOTICE OF PROPOSED CHANGE FILED BY IMC-AGRICO COMPANY FOR FOUR CORNERS MINE DEVELOPMENT OF REGIONAL IMPACT; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, W. R. Grace and Company proposed a Development of Regional Impact (DRI) for a phosphate mine located in both Hillsborough and Manatee Counties; and

WHEREAS, the proposed DRI included two discontinuous tracts in Manatee County, one of which was known as the "Jameson Tract" and included 4,753 acres, the other of which was known as the "Northeast Manatee Tract" and included 5,052 acres; and

WHEREAS, on December 27, 1977 Manatee County adopted resolutions granting W. R. Grace and Company a DRI Development Order, Master Mining and Reclamation Plan, and Special Exception for the Four Corners Mine; and

WHEREAS, W. R. Grace and Company was issued an Operating Permit on January 22, 1981 to mine all parts of Four Corners Mine* excluding the Mine Extension Areas*; and

WHEREAS, on November 2, 1982, Manatee County approved a resolution transferring all rights in the Four Corners Mine from W. R. Grace to W. R. Grace, as manager to the Four Corners Mine Joint Venture; and

WHEREAS, on March 28, 1989, IMC Fertilizer, Inc. filed an ADA* for a Substantial Deviation to an approved DRI with the Manatee County Board of County Commissioners, pursuant to the provisions of Section 380.06, Florida Statutes; and

WHEREAS, said Substantial Deviation proposed:

- the addition of a one hundred and seventy (170) acre parcel in Sections 10 and 15 of Township 33 South, Range 22 East, and the mining of that area;
- the construction of a heavy media facility to the Four Corners processing plant, southwest of the existing washer, to upgrade waste pebble into saleable product;
- dismantling, mining, and rebuilding of the approximately seven hundred and forty (740) acre F-1 waste clay settling area;
- revision of the mining and reclamation plan for the Jameson and Northeast Manatee tracts, extending mining on the Jameson Tract to November 30, 2006 and mining on the Northeast Manatee Tract from 1998 through 2002 to 2002 through 2006 with reclamation being completed by 2018 and 2010, respectively;
- the mining of two hundred and eleven (211) acres within the approved DRI which were previously approved for disturbance but not mining;
- the mining of the right-of-way of Carlton Road, an unpaved County road in Sections 9 and 16, T33S, R22E;
- revision of the project traffic impacts; and

WHEREAS, on March 28, 1991, 79 acres of the 170 Acre Addition were granted Vested Rights with regard to the currently approved Manatee County Comprehensive Plan, and the remaining 91 acres of the...
170 Acre Addition were granted Vested Rights with regard to the rebuttable presumption against mining within the Lake Manatee Watershed, as described in the currently approved Manatee County Comprehensive Plan; and

WHEREAS, on September 5, 1991 the Board of County Commissioners approved the Substantial Deviation request (Ordinance 91-62) in part, denying the portion of the request to allow mining on the 170 Acre Addition and within the right-of-way of Carlton Road, as well as using any truck haul route within the County other than State Road 37 north from the mine entrance; and

WHEREAS, IMC Fertilizer, Inc. and the Tampa Bay Regional Planning Council appealed the Development Order (Ordinance 91-62) based on multiple allegations; and

WHEREAS, on January 12, 1993 the Board of County Commissioners approved Ordinance 92-64 allowing the mining of the 170 Acre Addition* under certain conditions, as an amendment to Ordinance 91-62 to resolve the appeal; and,

WHEREAS, on July 1, 1993, IMC Fertilizer, Inc. became IMC-Agrico Company (IMC-Agrico), and on May 17, 1994, Manatee County transferred the Development Orders, and Operating Permit to IMC-Agrico; and

WHEREAS, all of the terms and conditions of the two previous development orders (Ordinance 91-62 and Ordinance 92-64) are hereby combined into one development order with the intention of having a single development order document from which to operate; and

WHEREAS, IMC-AGRICO and Manatee County jointly propose to purchase land and transfer the permits and development rights, so that Manatee County acquires approximately 316 acres of the land in the Lake Manatee watershed from IMC-Agrico, and IMC-Agrico acquires approximately 310 acres land outside the Lake Manatee watershed in exchange from Manatee County. The objective of the Land Exchange* is to allow the County to acquire this portion of the Lake Manatee watershed, and move the mining which is currently permitted in that area to another area outside the Lake Manatee watershed, all as part of the County’s program to acquire the land in the Lake Manatee watershed; and

WHEREAS, on June 14, 1995, IMC-Agrico filed a Notice of a Proposed Change (NOPC) to Amend the Development Order to achieve the proposed Land Exchange* with Manatee County; and

WHEREAS, the Tampa Bay Regional Planning Council and Florida Department of Community Affairs were provided copies of the Notice of a Proposed Change by IMC-Agrico and were therefore afforded the opportunity to comment on the proposed change; and

WHEREAS, the Planning Commission has reviewed the Application for Amendment (NOPC) and has filed a recommendation on said Application with the Board of County Commissioners; and

WHEREAS, the Board of County Commissioners of Manatee County has on September 28, 1995 and October 3, 1995 held duly noticed public hearings on said amendment to the Four Corners Mine DRI, and has solicited, received and considered reports, comments and recommendations from interested citizens, County staff and government agencies, and the applicant.

WHEREAS, the described Project lies within the unincorporated area of Manatee County; and

WHEREAS, the Board of County Commissioners is the governing body of the local government having jurisdiction pursuant to Section 380.06, Florida Statutes.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MANATEE COUNTY, FLORIDA IN A REGULAR MEETING ASSEMBLED THIS 3RD DAY OF OCTOBER, 1995, AS FOLLOWS:

SECTION 1. AMENDMENT OF PRIOR DEVELOPMENT ORDERS

The original Development Order for Four Corners Mine in Manatee County was adopted on December 27, 1977. Said Development Order was amended in its entirety by Ordinance 91-62, which provided that the amendment shall not be construed to terminate the rights of the developer, if any, granted under Section 163.3167(8), Florida Statutes, to the extent such rights have previously been granted and not specifically herein
or otherwise modified or amended. Ordinance 91-62 as amended by Ordinance 92-64 is hereby amended and superseded as provided herein. Neither this amendment nor prior amendments shall be construed to terminate the rights of the developer, if any, granted under Section 163.3167(8), Florida Statutes, to the extent such rights have been previously granted and not specifically herein or otherwise modified or amended.

SECTION 2: FINDINGS OF FACT.

The Board of County Commissioners of said County, after considering the testimony, evidence, documentation, application for amendment of the Official Zoning Atlas, the recommendation and findings of the Planning Commission of Manatee County, as well as all other matters presented to said Board at the public hearing hereinafter referenced, hereby makes the following Findings of Fact, provided this amendment shall not be construed to terminate the rights of the Developer*, if any, granted under Section 163.3167(8), F. S., to the extent such rights have previously been granted and not specifically herein or otherwise modified or amended:

A. The Four Corners Mine* is an approved DRI; therefore, this development has Special Exception status as explained in Section 3, herein.

B. IMC-Agrico submitted the Notice of Proposed Change (NOPC) to Manatee County, TBRPC and DCA for the Land Exchange* on June 14, 1995, which included the following elements:

1. Remove the lands in Sections 15, 16, & 21 from the mine (which are in the Manatee River Watershed), and add the land in Section 1, all located SE of SR 37 in Township 33S, Range 22E (which is outside the Manatee River Watershed), for a net decrease to the total mine area of approximately -6 acres. This is subject to the proposed Land Exchange* actually taking place.

2. Merge the prior development order and subsequent amendment (Ordinances 91-62 and 92-64) and these changes into one single document.

C. The owner of the property, which IMC-Agrico intends to mine, is/will be IMC-Agrico.

D. The authorized agent for IMC-Agrico Company (IMC-Agrico) is Lee Thurman, as Vice President, Florida - Mineral, P.O. Box 2000, Mulberry Florida 33860.

E. A comprehensive review of the impact generated by the Notice of Proposed Change to the DRI has been conducted by the departments of Manatee County and TBRPC.

F. The real property, which is the subject of this application, is legally described as set forth in Section 7 of the Development Order.

G. The Project is not in an Area of Critical State Concern, as designated pursuant to Section 380.05, Florida Statutes.

H. The Board of County Commissioners has received and considered the report of the Manatee County Planning Commission concerning the Notice of Proposed Change to the approved DRI and the Application for Official Zoning Atlas Amendment as it relates to the real property described in Section 7 of this Ordinance.

I. That said Board of County Commissioners held public hearings on September 28, 1995 and October 3, 1995 regarding the said Notice of Proposed Change to the approved DRI and the proposed Official Zoning Atlas Amendment described herein, in accordance with the requirements of Manatee County Ordinance No. 90-01, as amended (The Manatee County Land Development Code), Ordinance 89-01, as amended (The Manatee County Comprehensive Plan), and Chapter 2-20, Manatee County Code of Laws (the Mining Code), and considered the information received at said public hearing.

J. The proposed Notice of Proposed Change to the approved DRI regarding the property described in Section 7 herein is found to be consistent with the requirements of The Manatee County Comprehensive Plan, The Manatee County Land Development Code and the Development conditions specified in Section 6.

SECTION 3. CONCLUSIONS OF LAW
Based upon the previous findings of fact and the following conditions of the Development Order, the Board of County Commissioners of Manatee County concluded that:

A. The original acres contained within the original DRI Development Order are determined to have Special Exception status pursuant to Section 4.B of The Manatee County Comprehensive Plan.

B. The 79 acres of the 170 Acre Addition* were previously determined to be "vested" pursuant to Section 4.B of the Manatee County Comprehensive Plan, and therefore, has Special Exception status to The Comprehensive Plan.

C. The 91 acres of the 170 Acre Addition* were determined to be "vested" pursuant to Section 4.B of The Manatee County Comprehensive Plan, as to Policies 2.11.4.2 and 3.2.1.10, and, therefore, has partial Special Exception status to the Comprehensive Plan.

D. The amendment contained in the Notice of Proposed Change for the Land Exchange* does not constitute a substantial deviation as defined by paragraph 380.06 (19), Florida Statute.

E. The amendment contained in the Notice of Proposed Change for the Land Exchange* will not unreasonably interfere with the achievement of the objectives of the Adopted State Land Development Plan applicable to the area.

F. The amendment contained in the Notice of Proposed Change for the Land Exchange* is consistent with the local land development regulations and is consistent with the State Comprehensive Plan (SCP) the Tampa Bay Regional Planning Council’s Future of the Region, A Comprehensive Regional Policy Plan (FRCRPP), and The Manatee County Comprehensive Plan.

G. The amendments described in the Notice of Proposed Change are consistent with the report and recommendations of the TBRPC approved on July 24, 1995.

H. These proceedings have been duly conducted pursuant to applicable law and regulations, and based upon the record in these proceedings, the Developer* is authorized to conduct development as described herein, subject to the conditions, restrictions, and limitations set forth below.

I. All terms, conditions and development rights including special exception status as recognized under the Manatee County Comprehensive Plan that previously applied to the area in Sections 15, 16, & 21 that is being removed by the Land Exchange*, are hereby transferred and equally apply to the area being added by the Land Exchange* in Section 1 upon the effective date of the Land Exchange*. The lands in Section 1 shall be treated and governed the same as the lands previously approved in Section 21 except as may be specifically noted herein.

J. The review by the County, after consideration of comments from other participating agencies and participating citizens reveals that impacts of the amendments described in the Notice of Proposed Change are adequately addressed pursuant to the requirements of Chapter 380, Florida Statutes, within the terms and conditions of this amendment to the Development Order and the Application for Development Approval*. To the extent that the Application for Development Approval* is inconsistent with the terms and conditions of this Development Order, the terms and conditions of this Development Order shall prevail.

SECTION 4: DEVELOPMENT COMPONENTS

The Four Corners Mine has been previously approved for mining as generally described below:

A. The construction of a processing plant including a heavy media facility.

B. The construction of the F-3 waste clay settling area and a seven hundred and forty (740) acre F-1 waste clay settling area including the ability to dismantle, mine, and rebuild the F-1 waste clay settling area.

C. The mining and reclamation plan for the Jameson tract provides that completion of mining will be completed by November 30, 2006, and that reclamation will be completed by 2018.
D. The mining and reclamation plan for the Northeast Manatee tract provides that the mining period will be from 2002-2006, and that reclamation will be completed by 2010.

E. The mining of 9,952 acres including the 211 acres approved in Ordinance 91-62 within the Jameson Tract and the 170 acre parcel in Sections 10 and 15 of Township 33 South, Range 22 East if approved in accordance with Section 6 of this Ordinance.

F. Projected traffic impacts to allow product shipment by truck to Piney Point/Port Manatee as described in Section 6. herein.

G. The mining of the right-of-way of Carlton Road in Sections 9 and 16, Township 33 South, Range 22 East, subject to the vacation of the existing right-of-way and relocation of Carlton Road by the Developer, as described in Section 6. herein.

The Four Corners DRI is hereby amended to allow the following development subject to the applicable conditions of the Manatee County Comprehensive Plan, Ordinances 91-62 & 92-64 as merged herein, and conditions listed herein.

H. The modification of the mine site as proposed by the NOPC, and defined in the Land Exchange*.

SECTION 5: DEFINITIONS

Note: An asterisk (*) denotes that the word is defined. The definitions contained in Chapter 380, Florida Statutes, shall apply to this Development Order, in addition to those listed below.

A. "Acceptable Level of Service** shall be Level of Service D, peak hour on urban roads, and Level of Service C, peak hour on rural roads, or as shown on Table 5.1 of the Manatee County Comprehensive Plan, whichever is more restrictive. Acceptable Level of Service for links and intersections in Polk County, Florida, shall mean Level of Service as set for the affected roadways in the Polk County Comprehensive Plan.

B. "Application for Development Approval** and "ADA** shall mean Four Corners Mine's Development of Regional Impact Application for Development Approval and sufficiency responses, as amended by IMCF’s Substantial Deviation Application for the Four Corners Mine (March 23, 1989), all five Additional Information Submittals submitted by the Developer* in response to the sufficiency reviews of state, regional, and local agencies, the revised mining schedule for the Jameson Tract, and the traffic information dated January 23, 1991 and the Notice of Proposed Change submitted on June 14, 1995 including the revised mining schedule and reclamation information for the Jameson Tract attached as Exhibit A hereto.

C. "Best Management Practices** shall mean practices that are technologically and economically practicable and most beneficial in preventing or reducing adverse impacts from mining activities. For more specific information and examples, see the same definition in the Manatee County Comprehensive Plan.

D. "Best Possible Technology** shall mean the most advanced technology which provides the maximum protection possible for the public health, safety, and welfare and which minimizes to the greatest degree possible any adverse impacts from industrial uses and mining activities, on the watershed of the Lake Manatee Reservoir. Best Possible Technology may include, but is not limited to: innovative reclamation techniques, augmentation of public water supplies that could be adversely affected by mining activities; construction of secondary containment structures or other measures to ensure against catastrophic failure of primary containment structures; elimination of mine site rock dryers; and zero point discharge; provided however, such requirements shall not be applied if the Developer* demonstrates that they are technologically infeasible. In ascertaining the Best Possible Technology, economic disadvantages shall only be considered relevant when analyzed in relation to other applicants conducting mining activities in the watershed or the Lake Manatee Reservoir.

E. "Conservation Areas** shall mean the secondary zone around the eagle’s nest, as determined by the U.S. Fish and Wildlife Service.
F. "Developer" shall mean IMC-Agrico, assigns, agents, and successors in interest as to the Four Corners Mine.

G. "Development Approval" shall mean any approval for this development granted through this DRI Development Order.

H. "Extended Four Corners Mine" shall mean that portion of the Four Corners Mine located in Manatee County and that portion of Four Corners Mine as originally approved by Hillsborough and Polk Counties as illustrated on Map A which is attached as Exhibit B dated July 24, 1995. The Developer shall notify Manatee County of any amendments to any approved DRI in the Extended Four Corners Mine.

I. "Four Corners Mine" shall mean all portions of the Four Corners Mine which are located in Manatee County as described in Section 7 and excludes those portions of the mine located in Hillsborough and Polk Counties.

J. "Master Mining and Reclamation Plan" shall mean a description of proposed mining activities over the life of the mine, so as to allow overall review of applicant's mining activities.

K. "Mine Extension Areas" shall mean the 740 acres of additional area to be mined in the F-1 Settling Area, the 170 Acre Addition to the Four Corners Mine, and the 211 acres not previously approved for mining.

L. "Preservation Areas" shall mean the primary zone around the eagle's nest, as determined by the U.S. Fish and Wildlife Service, all 25-Year Floodplain areas, and the MA-08 rookery.

M. "Reclamation Plan" shall mean the consolidated Master Mining, Reclamation and Drainage Plan approved by the Board of County Commissioners on January 22, 1981 for the Northeast Manatee Tract and the revised Master Mine Plan approved by the BOCC dated June 9, 1995, for the Jameson Tract.

N. "25-Year Floodplain" shall mean the area so labeled on the floodplain map for the Northeast Manatee Tract in the original Four Corners Mine DRI/ADA (Exhibit 20.3B, Page 146) and the area so labeled in Map H-1 of the Notice of Proposed Change dated June 9, 1995 for the Jameson Tract. The exact location of the 25-Year Floodplain shall be determined by a process of calculation of the elevation of the highest water level following a 25-year storm event, and determination of the location of that water level in the field by elevation survey, using standard field practices, and standard hydrological analysis based upon pre-mining disturbance conditions. The 25-Year Floodplain is distinguished from the "100-Year Flood Prone Areas" or "100-Year Flood Zone as shown on FEMA maps."

O. "170 Acre Addition" shall mean the addition to the Jameson Tract described in Section 7 under the heading "Changes to Jameson Tract."

P. "Vested Rights Component" shall mean the 79 acres of the 170 Acre Addition, which were granted vested rights to the currently adopted Manatee County Comprehensive Plan and the 91 acres of the 170 Acre Addition which has partial vested rights to the currently adopted Manatee County Comprehensive Plan, as set forth in Section 3, Paragraphs B and C, above."

Q. "Land Exchange" shall mean the removal of the portions of the mine located in Section 21, and those portions of Sections 15 & 16 lying south east of SR 37, and the addition of the land in Section 1 lying south east of SR 37, all in Township 33 South, Range 22 East as described in Section 7 of under the heading "Changes to the Jameson Tract."

R. "Land Exchange Area" shall mean that land involved in the Land Exchange lying in Section 1, south of SR 37.

SECTION 6: DEVELOPMENT CONDITIONS

Land

A.(1.) "The soil conservation measures referenced on Page 14-4 of the ADA, at minimum, shall be implemented for the 170 Acre Addition. These measures include the orientation of mine cuts down
slopes to intercept any surface runoff; the use of diversion interceptor ditches, berms, and settling ponds to collect stormwater surges and accompanying sedimentation; and the use of mulching and grass swales to filter any further runoff."

A.(2.) "The methods discussed on Page 14-2 of the ADA* to overcome problems associated with the particular on-site soil types shall be implemented on the 170 Acre Addition*.

A.(3.) A sufficient quantity of organic deposits and natural topsoils in wetland habitats capable of supporting indigenous vegetation shall be stockpiled during mining activities and utilized in reclamation of all wetland habitats. The use of the donor soil (nuisance Species Free) shall follow the requirements of DEP and/or COE, to insure reclamation and mitigation success. At a minimum, the following soil associations shall be stockpiled and utilized in reclamation:

1. Canova-Anclote-Okeelanta (Soil group #7)
2. Felda-Wabasso association (Soil group #24)
3. Floridana-Immobkalee-Okeelanta association (Soil group #26)

Groundwater

B.(1.) The Groundwater Monitoring Program at the Four Corners Mine shall be performed as required by the Manatee County Operating Permit and Chapter 2-20, Code of Laws. At a minimum, the Groundwater Monitoring Program shall specify sampling locations, parameters, frequencies, duration, and analytical methods and procedures. The groundwater monitoring program shall be amended as determined necessary by Manatee County to require groundwater sampling at surficial monitor wells for the F-3 clay settling area. A summary of the results of the monitoring program shall be included as part of the DRI Annual report.

B.(2.) Prior to mining in the Mining Extension Areas*, a field investigation of the mine shall be required to locate old wells not documented in the records. The Developer* shall properly plug and abandon all on-site wells (Table 23C-1, attached as Exhibit C), in accordance with SWFWMD and Manatee County Health Department standards and rules, prior to mining each area.

Surface water

C.(1.) Best Management Practices* for reducing surface water quality impacts shall be implemented. Best Possible Technology* shall be required for those portions of the Mine Extension Areas* located within the Lake Manatee Watershed.

C.(2.) The existing Surface Water Monitoring Program at the Four Corners Mine shall be performed as required by the Manatee County Operating Permit in Chapter 2-20, Codes of Law. At a minimum, the Surface Water Monitoring Program shall specify sampling locations, parameters, frequencies, duration and analytical methods and procedures. The Surface Water Monitoring Program shall require surface water sampling of the East Fork of the Manatee River. A summary of the results of the monitoring program shall be included as part of the DRI Annual Report. The Water Quality Monitoring Program required in the Operating permit shall contain sufficient surficial water quality monitoring stations to characterize runoff from the Mine Extension Areas*.

C.(3.) The Developer* shall implement the water quality mitigation measures identified in the ADA*, Addendum Question 15-D.

C.(4.) Should monitoring results indicate that applicable water quality standards are not being met due to mining activities, the violation shall be immediately reported to Manatee County and any other agency with jurisdiction and appropriate corrective measures shall be immediately implemented.

C.(5.)

a) Copies of amendments to NPDES permits within the Four Corners Mine Substantial Deviation (including specific conditions) shall be submitted to Manatee County.

b) Stormwater runoff from lands cleared for mining and active mining areas shall be routed through ditches into the mine water recirculation system and discharged only through permitted NPDES points.
c) All discharges and discharge rates from the NPDES points shall be in accordance with Chapter 62-300, FAC and conditions of the specific NPDES permit.*

**Wetlands**

D.(1.) Any portions of the Four Corners Mine* which meets the definition of Preservation* and Conservation Areas* shall be so designated in the DRI Annual Report.

D.(2.) The Developer* shall provide a thirty foot (30') wide transition zone around all wetlands in Preservation Areas* to provide an upland transition into the wetland areas and to protect the natural systems from development impact. The recharge ditch and berm may be located in the transition area, and water shall be added as needed to maintain the hydroperiod. The Developer* shall obtain wetland delineations from the appropriate permitting agencies as part of the dredge and fill permitting requirements prior to any disturbance of jurisdictional areas, and shall simultaneously submit the applications to Manatee County.

a) Mitigation for wetland losses shall be shown on the DEP and/or COE Dredge and Fill permit application prior to the wetlands being disturbed.

b) All wetland losses within the Four Corners Mine* shall require 1:1 in-kind wetland replacement, at minimum, except those portions without full Special Exception status which shall require a higher mitigation ratio in accordance with The Manatee County Comprehensive Plan unless reduced by the Board of County Commissioners.

c) Wetlands which are permitted to be altered or eliminated shall be used as donor material for revegetation of mitigation areas as outlined in development condition A.(1.).

d) All mitigation areas and littoral shelves shall be monitored in accordance with DEP, and Manatee County requirements. Additional planting may be required to achieve the desired natural cover rate. Mitigation areas monitoring results shall be included in the DRI annual report.

**Floodplains**

E.(1.) No mining or disturbance of the 25-Year Floodplain* shall be allowed except for those crossings permitted on the Northeast Tract as part of the original DRI approval or those crossings as outlined in E(2) below.

E.(2.) Any disturbance to the 25-Year Floodplain* necessitated by utility, dragline, or pipeline crossings or construction shall be conducted during periods of low flow and all applicable Best Management Practices* for erosion control shall be utilized throughout the entire period of disturbance. Immediately after such use is terminated, the Developer* shall remove all structures, restore the area in question to original grade elevations, and revegetate the area.

E.(3.) No adverse hydroperiod alteration shall be permitted in the 25-Year Floodplain* of the Mine Extension Areas* and the MA-08 rookery. Natural annual hydroperiods, normal pool elevations and seasonal water fluctuations shall be substantially maintained, however, this shall not require replication of storm surges. Hydroperiod monitoring of the above described areas shall be conducted semiannually, beginning immediately and continuing for three years following reclamation completion of the subbasin surrounding each of these areas. The monitoring sites shall be selected in cooperation with Manatee County. Should the above described be adversely impacted due to mining activities, the Developer* shall cease all mining and associated activity in the affected sub-basin until remedial measures have been taken to correct the hydroperiod imbalance. Such measures could include limitations on surrounding activities, enlargement of buffer areas and additional protection measures or water augmentation. The results of the hydroperiod monitoring shall be provided in each annual report.

E.(4.) In order to promote the maintenance of the functional aspects of floodplains, water alterations caused by pit de-watering shall be limited to only one side of a floodplain at a time and mining of the opposite side of the floodplain shall be delayed wherever feasible until the mined portions have been reclaimed to design elevations and groundwater levels have recovered.
Vegetation and Wildlife

F.(1.) In the event that any species listed in Rule 39-27.003-.005, FAC, are observed frequenting the 170 Acre Addition* or the Land Exchange Area* for nesting, feeding, or breeding, proper protection/mitigation measures shall be employed immediately in cooperation with the Florida Game and Fresh Water Fish Commission (GFC). In the event that a wood stork colony is observed, the Developer* shall implement the US Fish and Wildlife Service's Habitat Management Guidelines for the Wood Stork in the Southeast Region.

F.(2.) The Developer* shall conduct further floral surveys of the 170 Acre Addition* and Land Exchange Area*, in accordance with GFC recommendations prior to mining of the site.

F.(3.) At a minimum, a Wildlife and Habitat Management Plan shall be established by the Developer* for the 170 Acre Addition* in cooperation with the Department of Agriculture and Consumer Services, GFC, and Manatee County, with review opportunities for the agencies and with approval by the County required. The Wildlife and Habitat Management Plan shall address:

a) Listed species which could be relocated on site or off site. All listed species and their current locations shall be identified and relocation/management plans provided.

b) A gopher tortoise mitigation program. This plan shall include a management program for the species.

F.(4.) Because portions of the Jameson Tract may fall within the secondary and, possibly, primary zones established for protection or eagle nests, all mining and reclamation activities for the Four Corners Mine* shall conform with the U.S. Fish and Wildlife Service's Habitat Management Guidelines for the Bald Eagle in the Southeast Region (most recent edition) in regard to the eagle's nest (MN-08), which appears to be located approximately 1,450 feet southeast of the Four Corners Mine's* eastern boundary. (See the bird nesting locations map Figure 18B-1, Sufficiency Response 2, Page 40.)

a) The U.S. Fish and Wildlife Service (FWS) shall determine site specific conditions for protection from mining activities as are appropriate. Site specific criteria shall include mining and seasonal operation limitations, as appropriate.

F.(5.) The boundaries of the rookery (MA-08) shall be determined by the GFC, and the information shall be submitted to Manatee County as part of the DRI Annual Report.

F.(6.) A Wildlife and Habitat Management Plan shall be established by the Developer* for the Land Exchange Area*, in cooperation with the Department of Agriculture and Consumer Services, GFC, and Manatee County, with review opportunities for the agencies and with approval by the County, DCA and State agency with Phosphate Mining regulatory authority for wildlife and habitat required. The Wildlife and Habitat Management Plan shall be approved prior to mining the site and shall address:

a) Listed species (including Gopher Tortoises) which could be relocated on site or off site. All listed species and their current locations shall be identified and relocation/management plans provided.

Drainage

G.(1.) Prior to issuance of any new Operating Permit for the Four Corners Mine*, the following information must be submitted to Manatee County: estimated total volume and peak discharge rates of stormwater runoff to be generated by the final reclamation plan during the mean annual, 25 year, and 100 year storm events.

G.(2.) The drainage basins in the Four Corners Mine* shall be restored to their approximate pre-mining size and location as described in the ADA* response to question 22.(B.). The post-reclamation flood flow peaks shall be in accordance with the rates established in the response to question 22C of the ADA. The discharge rate shall be in accordance with Chapter 40D-4 F.A.C. requirements.

G.(3.) Upon completion of reclamation in each affected drainage basin, the Developer* shall conduct a detailed study to define final flood frequency elevations, delineate the aerial extent of each basin and
determine the duration and quantity of surface water leaving the site during high rainfall events. This information shall be transmitted to all appropriate local, regional, state, and federal agencies involved in floodplain management and floodplain delineation so that downstream flood elevations and management mechanisms can be appropriately modified.

G.(4.) If the hydrologic studies indicate that the peak discharge characteristics of any affected drainage basin have been increased over premining conditions, the Developer* shall increase the retention capacity of the reclaimed land such that peak discharge characteristics of the affected drainage basin is equal to or less than that which existed before mining. Increases in retention capacity shall be accomplished with minimum use of control structures.

G.(5.) All re-created wetlands and floodplain/floodprone areas shall be subject to all the rules, regulations and policies of local, state, regional and federal agencies governing wetland and floodplain/floodprone areas at the time mining and reclamation is complete.

G.(6.) The recreated wetlands shall be designed to promote seasonal fluctuations of water levels within the freshwater marsh and encourage seasonal inundation of the marsh property. Final grade of the side slopes of the marsh periphery shall meet the requirements established by Manatee County in Ordinance 81-22 or by the Department of Environmental Protection, whichever is more stringent.

G.(7.) The Developer* shall be responsible for maintaining the water recirculation system and the drainage system, including channels, swales, culverts, erosion protection facilities, and discharge facilities. Any transfer of this responsibility from the Developer* to subsequent owners, or assigns, shall require the approval of the appropriate permitting agency.

Water Supply

H.(1.) The Developer* shall provide, operate, and maintain the internal water supply system for the heavy media plant until such time as it is no longer needed for operations; then the Developer* shall abandon and remove it according to the applicable regulations at that time.

H.(2.) The Developer* shall continue to provide 1.96 MGD augmentation to the Manatee County water supply. The Developer* shall also maintain a wellfield capable of providing no less than 14 MGD annual daily coverage and 18 MGD maximum daily demand, which will produce water which can be treated to meet or exceed drinking water standards by conventional time softening techniques (1.96 MGD of this capacity will be provided to Manatee County pursuant to the augmentation referenced above) until the requirements set forth in Section 6.H.(3) of the Development Order are satisfied.

H.(3.) Upon completion of reclamation activities in the Lake Manatee Watershed, the Developer* shall perform studies in accordance with SWFWMD and Manatee County requirements, to quantify the post-reclamation water budget so that mitigation in the form of long-term water supply augmentation can be performed by the Developer*, as necessary, to maintain the historic contribution to the Lake Manatee Watershed.

Transportation

I.(1.) The Developer* shall assume responsibility for the installation of a caution light at the mine’s ingress-egress point on State Road 37, for use during operating hours.

I.(2.) An annual monitoring program to provide peak-hour and average daily traffic counts at the project entrance, including a description of the types of vehicles making each trip, shall be instituted to verify that the projected number of external trips for the project are not exceeded. Counts will continue on an annual basis through project completion. This information shall be supplied in the required annual report. If the annual report indicates that the total trips exceed projected counts, Manatee County shall conduct a substantial deviation determination pursuant to Subsection 380.06(19), F.S., and may amend the Development Order to change or require additional roadway improvements. The results of the study may also serve as a basis for the Developer* or reviewing agencies to request Development Order amendments. If the variance is determined to be a substantial deviation, the revised transportation analysis required pursuant to Subsection 380.06(19), F.S., will be based upon results of the monitoring program and agreements reached at another transportation methodology meeting to be held prior to the preparation of the new analysis.
I.(3.) If by 2007, the Florida Department of Transportation determines that road improvements are required on the following sections of state maintained highway, the Developer* shall contribute its proportionate share of funds based on the percentage of project traffic on that roadway at that time. These improvements include:

a) Improve the intersection at SR 37/SR 640 by providing signalization, when warranted by the Manual for Uniform Traffic Control Devices (MUTCD).

I.(4.) That portion of Carlton Road contained in Sections 9 and 16 of Township 33 South may be vacated subject to a temporary easement for public access over the existing right-of-way until such road is relocated in accordance with this condition. If the Carlton Road vacation is approved, Manatee County shall dedicate right-of-way in Sections 17, 20, and 21, Township 33 S, Range 22 E, the Developer* shall dedicate or ensure the dedication of the remaining right-of-way in Sections 8, 9, and 16 to Manatee County to ensure a continuous 84 foot wide right-of-way as shown on the attached map (Exhibit D) or other location approved by Manatee County in accordance with Manatee County requirements and at Developer's* sole expense prior to the disturbance and/or mining of the existing right-of-way. The relocated road shall be a 25 foot wide roadway of stabilized material. Manatee County will cooperate in a timely manner in the permitting of the new location. The responsibility and expense of the other required governmental permitting, legal costs, right-of-way acquisition on the Yon and/or Badcock properties and relocation construction will be that of the Developer*. This section should not be construed to require Manatee County to condemn any right-of-way. The mining setback from the relocated right-of-way will be in accordance with Section I.(9.) of this Order.

I.(5.) All non-public roads, streets, bridges and other access ways located upon the site shall be constructed and maintained by the Developer* without any cost or obligation to Manatee County.

I.(6.) The existing east-west road on the Hillsborough-Manatee County line should be named Four Corners Mine Road and two street signs (one in each County) erected at its intersection with SR 37 at the Developer's* expense.

I.(7.) Transportation of product from this mine by truck is permitted on State Road 37 North from the identified mine entrance on State Road 37. The Developer* shall not use State Road 37, State Road 62 and/or Moccasin Wallow Road routing to ship products to Piney Point/Port Manatee or return to the Four Corners Mine from Piney Point/Port Manatee. The only approved routing from Four Corners Mine to Piney Point/Port Manatee is as follows:

State Road 37 North to State Road 674, thence West to US 41; thence South to Piney Point/Port Manatee and return by same route. The Developer* will not exceed 750 loads of product per day by truck shipments with no more than 94 loads of product per day being transported by truck to Piney Point/Port Manatee.

I.(8.) The establishment of crossing points on County roads for purposes of access, movement of mining machinery, or mineral transport pipelines shall not be permitted without the prior written approval of the Phosphate Mining Coordinator. The Phosphate Mining Coordinator shall be sent copies of all crossing permit applications at the time of application for crossing any County right-of-way.

I.(9.) The Developer* shall notify the Phosphate Mining Coordinator of any spill which may occur on public right-of-way as the result of a traffic accident.

I.(10.) The Developer* shall change eight hour work shifts to times that do not coincide with the A.M. (7:00 to 9:00) and P.M. (4:00 to 6:00) peak traffic periods.

Mining Operations

I.(1.) The Developer* shall obtain all the necessary construction and operation permits and approvals required by, and shall fully comply, to the extent not inconsistent with this Development Order and the VRD-90-14, with all the provisions of applicable laws, ordinances, rules, regulations or requirements of any federal, state, regional or county governmental authority in connection with the proposed mining activities at the Four Corners Mine*.
J.(2.) When filled, the F-1 (rebuilt) and F-3 disposal areas shall contain an amount of waste clay approximately equivalent to the amount of waste clay produced from Four Corners Mine*.

J.(3.) All earthen embankments (dams) shall be designed, constructed, inspected, and maintained in accordance with the standards of Chapter 62-672, FAC - Minimum Requirements for Earthen Dams, Phosphate Mining and Processing Operations, as indicated in the Substantial Deviation ADA*, as well as all other applicable local, state, and federal requirements.

J.(4.) The Developer* shall abide by all Florida Department of Environmental Protection (DEP) reclamation regulations regarding site cleanup and shall dismantle and remove any building structures existing at the cessation of the mining operation that cannot be put to an allowable use under the zoning district classification of the proper. The beneficiation plant and its accessory structures would be exempt from this condition if the Board of County Commissioners approves an extension of that facility prior to cessation of the mining operation and adequate performance security is posted to guarantee later removal of these structures.

J.(5.) The Developer* shall reclaim all mined or disturbed land to DEP or Manatee County standards, whichever is more stringent. Reclamation and revegetation shall proceed immediately after mining activities cease in each parcel and in no case shall exceed the schedule for reclamation outlined on page 38-17 of the ADA*. The Developer* shall be responsible for maintenance of all reclaimed areas until such time that those areas are certified as reclaimed by Manatee County in accordance with the procedures established in the Mining Code.

J.(6.) The Developer shall utilize Best Management Practices* (including revegetation, reforestation, erosion control, etc.) for all mined/disturbed lands to accelerate and ensure the successful establishment of the natural vegetative associations that the reclamation areas are designed to support. Wherever possible, leach zone material shall be covered by graded spoil to lessen the potential of increased radiation levels on reclaimed lands.

J.(7.) Reclamation shall be considered complete when areas intended to develop native forested and unforested wetland vegetation associations are firmly established and it is assured that these areas will develop the vegetation associations that they are designed to support, and when DEP and Manatee County have approved the reclamation of the Four Corners Mine* in accordance with Chapter 62C-16, Florida Administrative Code and the Mining Code.

J.(8.) The Developer* shall allow no development or land use activity (such as grazing, farming, tree harvesting) within any newly established 25-Year Floodplains* that would in any way inhibit the growth and development of native vegetation associations appropriate for floodplains, during the mining period.

J.(9.) Minimum mine cut setbacks shall be maintained as follows:

a. 500 feet of a habitable structure existing at the time of initial application for Master Mining Plan approval;

b. 200 feet of an existing public right-of-way or public or private easement for drainage utility or road purpose;

c. 200 feet of IMCF’s property line;

d. A distance not less than 50 feet from Carlton Road right-of-way which the Developer* can establish will ensure to the County Mining Coordinator that the mining will be performed in a manner which will protect the structural integrity of the roadway.

e. Notwithstanding the foregoing, Section 2-20-33 of the Mining Code shall apply to the Mine Extension Areas*.

The F-3 exterior dam will meet the setback requirements of Section 2-20-33 of the Mining Code with the exception of Section 2-20-33(2)(b) in which case it will not be less than 200 feet from any public right-of-way.
All other operations and facilities shall meet the setback requirements of Section 2-20-33 of the Mining Code, provided that the F-1 exterior dam, or any reconstruction of the F-1 dam (F-1R), shall not be required to meet the requirements of Section 2-20-33, unless 50% of the linear footage of the existing F-1 exterior dam is dismantled or significantly disturbed or any portion of the existing F-1 exterior dam within 2500 feet of any existing church, school or habitable structure is dismantled or significantly disturbed.

However, nothing in this requirement shall prevent the reduction of setbacks pursuant to Section 2-20-33 (b)(4) of the Mining Code.

J.(10.) Radiation standards shall be maintained as follows:

a. For the Mine Extension Areas*, the radiation standards shall be maintained in accordance with Section 2-20-33(d) of the Mining Code;

b. For all other areas of the mine, and in accordance with prior approvals, the weighted average soil concentration of radium for all reclaimed lands not included in the Mine Extension Areas*, which are not reclaimed over slime ponds or are not reclaimed as lakes or wetlands, for the top six feet shall not exceed 8.8 pCi/gram. In addition, these areas shall also comply with Section 2-20-33(d)(3) of the Mining Code.

c. Any building shall be designed and constructed and all reclamation shall be done to provide protection against gamma radiation and radon gas accumulation and emanation in accordance with the most stringent applicable state and federal requirements.

d. This section shall be subject to any restrictions set forth in Section 553.98, Florida Statutes.

J.(11.) Any reconstruction of the F-1 dam (F-1R) or any portion thereof shall be constructed in accordance with the appropriate design cross section shown in either Figure 14 or Figure 16 of the Dames and Moore January 2, 1990 report which is attached as Exhibit E.

General Conditions

K.(1.) Best Management Practices* shall be required for the operation, maintenance, and reclamation of the Four Corners Mine*. Best Management Practices* shall be used to accelerate the natural development of those areas that are intended to support native forested and unforested wetland vegetation associations. Utility and pipeline crossings of the tributaries shall, at a minimum, meet the following:

a) Pipelines shall be placed above the 25-Year Floodplain* elevation and isolated from tributaries by berms.

b) Pipelines shall be jacketed and spill containment areas outside the floodplain shall be provided.

c) Pipelines shall be routinely inspected by operating personnel and the system shall be shut down if a spill occurs until the source of the spill is corrected.

d) All utility crossings shall be elevated above the 25-Year Floodplain* level and shall consist of piers without any approach embankment. Verification that the proposed piers can sustain high water flow conditions shall be certified by a professional engineer, under seal, prior to any construction.

K.(2.) Due to the mine's location within the Lake Manatee watershed, Best Possible Technology* shall be applied to any portion of the Mine Extension Areas* located within the Lake Manatee Watershed Overlay District.

K.(3.) Storage of hazardous materials in excess of 220 lbs., or acutely hazardous materials in excess of 2.2 lbs. for any day of the month shall be prohibited within the Lake Manatee Watershed. Furthermore, all hazardous and acutely hazardous material storage shall be prohibited within any 25-year Floodplain* or 100-year Floodplain of any inflowing watercourse located within the Lake Manatee Watershed or within 200 feet of the DEP jurisdictional line associated with any inflowing watercourse, whichever is greater. Hazardous and acutely hazardous materials shall be as defined and listed in 40 CFR 261.
and as adopted within Chapter 62-730, Florida Administrative Code, and Section 403.7, Florida Statutes.

K.(4.) All of the Developer’s* commitments, which are attached as Exhibit F and any other as set forth in the ADA*, shall be honored for the Mine Extension Areas*, except as they may be superseded by specific terms of this Ordinance.

K.(5.) The DRI annual report shall comply with the Florida Department of Community Affairs (DCA) report format and informational requirements, and shall include summaries of NPDES monitoring results and surface water and groundwater quality monitoring results (including notification of violations of water quality standards per Chapter 62-3, FAC); mining progress; impacts on surface water and groundwater flows; impacts on Lake Manatee (if any); compliance with listed species management plans; success or problems with listed species management plans; reclamation progress and compliance with approved mining and reclamation schedules. The Developer* shall submit annual DRI reports in accordance with Section 380.06(18), F.S., to Manatee County, and the TBRPC, the State Land Planning Agency and other agencies, as may be appropriate, no later than February 9, 1993, and July 31st of each year thereafter, commencing on July 31, 1993 until such time as terms and conditions of this Development Order are satisfied as determined by Manatee County. Six copies of this report shall be submitted to the Director of Manatee County Planning and Zoning Department, or the Director’s designee, who shall review the report for compliance with the terms and conditions of this Order and may submit an appropriate report to the County Commissioners should the Director decide that further orders and conditions are necessary. The Developer* shall be notified of any Board of County Commissioners hearing wherein such report is to be reviewed; provided, however, that receipt and review of any such report by the Board of County Commissioners shall not be considered as a substitute, waiver, or change of conditions as to any terms or conditions of this Order. The Planning Director or his/her designee shall notify the Developer in writing upon acceptance or denial of the report. The annual report shall, at a minimum, contain the following:

a) Any changes in the plan of development, or in the representation contained in the ADA*, or in the phasing for the reporting year and for the next year;

b) A summary comparison of development activity proposed and actually conducted for the year;

c) Undeveloped tracts of land, other than individual single family lots, that have been sold to a separate entity or developer in the Extended Four Corners Mine*;

d) Identification and intended use of lands purchased, leased or optioned by the Developer* adjacent to the Four Corners Mine* site since the Development Order was issued;

e) An assessment of the Developer’s* and the local government’s compliance with the conditions of approval contained in the DRI Development Order and the commitments that are contained in the ADA* and which have been identified by the local government, the Regional Planning Council or the Department of Community Affairs as being significant.

f) Any known incremental DRI applications for development approvals or requests for a substantial deviation determination that were filed in the reporting year and to be filed during the next year for the Extended Four Corners Mine*;

g) An indication of a change, if any, in local government jurisdiction for any portion of the development since the Development Order was issued;

h) A list of significant local, state, and federal permits which have been obtained or which are pending by agency, type of permit, permit number, and purpose of each;

i) A statement that all persons have been sent copies of the annual report in conformance with Subsections 380.06(14) and (16), F.S.; and

j) A copy of any recorded notice of the adoption of a Development Order or the subsequent modification of an adopted Development Order that was recorded by the Developer* pursuant to Subsection 380.06(14) (d), F.S.
k) Monitoring results pursuant to stipulations B.(1.), C.(2.), D.(2).d, E.(3.), and I.(2.).

l) The boundaries of the MA-08 Rookery, pursuant to stipulation F.(2.) shall be provided in the annual report due on July 1, 1993.

m) Any notice of violation for noncompliance for the Extended Four Corners Mine*.

o) A copy of the approved Spill Notification, Containment and Contingency Plan for F-3 shall be submitted to TBRPC in the Annual Report following the County's written approval of said plan. Subsequent updates and/or revisions to this plan shall also be submitted to TBRPC in the Annual Report following such update or revision.

K.(6.) Mining under this Development Order shall terminate on December 31, 2006. This Development Order shall not expire until December 31, 2018, or until all reclamation has been completed and accepted by Manatee County, whichever occurs first.

K.(7.) This Ordinance shall constitute a Development Order issued in accordance with Chapter 380, F.S.

K.(8.) The Developer* shall, within sixty (60) days after notice by Manatee County of the amount of fees due and owing, pay all fees owed to Manatee County for the review of the Four Corners Mine DRI Substantial Deviation, except those fees in dispute and under review or appeal. Failure to make such payment shall require a cessation of mining activities until payment is made.

K.(9.) Prior to mining the Land Exchange Area*, that land will be subjected to a historical or archaeology resources survey, the methodology which shall be reviewed and approved by Florida Division of Historical Resources (DHR). Any historical or archaeology resources discovered during the survey will be mitigated, and released by DCA and DHR prior to the mining of the site. Any historical or archaeology resources discovered during mine operation within the 170 Acre Addition* or the Land Exchange Area* shall be immediately reported to the DHR and the ultimate disposition of such resources shall be determined in cooperation with the DHR, TBRPC, and Manatee County. The agreed upon treatment of the resources shall be completed before activities which would disturb the resources are allowed to continue.

K.(10.) Mining of the 170 Acre Addition* is contingent upon the Developer* demonstrating that the conduct of previously approved mining and reclamation activities within the watershed of the Manatee River have no adverse effect on either the surface or groundwater quality of waters within the adjacent segments of the Manatee River and in its contiguous floodplain areas. These qualitative evaluations of river impact will consider Class I water quality criteria including statistical analysis of macrobenthic survey data as well as other objective measures of river system impact as appropriate. Within thirty (30) days following the approval of the Operating Permit by the County in a form acceptable to both parties and the dismissal of the pending legal and administrative actions, the Developer* shall pay to Manatee County the sum of $50,000.00. These funds will be escrowed for use by the County to secure a professionally designed program for an in-depth monitoring and assessment of impacts which may be attributed directly to the approved Mining and Reclamation Plan of Four Corners Mine. Such program shall define, at a minimum, all relevant parameters but shall specifically include those appropriate radiation parameters) and monitoring locations for a Monitoring and Assessment Program.

The consultant will be selected by the County; however, the Developer* shall have the right to review and comment upon the proposed consultants and their proposals prior to the County making a final selection. The Consultant will have the responsibility to determine what constitutes an "adverse effect" and to determine the river segments and contiguous floodplain areas to be included pursuant to this condition.

Once the monitoring program is designed and the system installed, the Developer* will pay $100,000.00 per year for up to five years in quarterly increments of $25,000.00 to Manatee County to offset the costs of operating and maintaining the Monitoring and Assessment Program, including all additional consulting, lab work and other expenses associated with the monitoring program. Developer* shall be furnished with copies of all monitoring and lab reports as received by the County. If Developer* deviates from the approved mining schedule as shown on Map H-1 dated 6/9/95, and
revised mining schedule 38A-2 dated 6/14/95 by more than one year, then the County and Developer* shall renegotiate the monitoring program and payment schedule to meet the intent of this condition.

If it has been affirmatively demonstrated that based upon the above criteria, there is no degradation of the surface water and groundwater quality within the adjacent segments of the Manatee River, or its contiguous floodplain area attributable to the mining and reclamation in accordance with the approved plans, the Developer* will have the right to mine the 170 Acre Addition* and reclaim same in accordance with approved mining and reclamation schedule. If it has not been affirmatively demonstrated that there is no degradation of either the surface water or groundwater quality within the adjacent segments of the Manatee River, or its contiguous floodplain area attributable to mining and reclamation in accordance with approved plans, the Developer* shall not mine the 170 Acre Addition*. County* may continue the Monitoring and Assessment Program beyond the aforementioned developer funded period at its own expense.

At the conclusion of the monitoring program, the consultant shall render its opinion to the Board as to whether there are any adverse effects attributable to the mining and reclamation. Based upon that opinion and in accordance with this condition, the Board shall either authorize or deny mining on the 170 Acre Addition*. Upon the Board’s decision, the developer shall no longer be obligated to make additional payments pursuant to this condition.

Due to the reduction of the area to be mined in the Manatee River watershed by the Land Exchange*, the following schedule will apply for the determination of impact to the watershed:

1. IMC-Agrico shall notify the County and the consultant selected by the County six (6) months prior to the date that IMC-Agrico intends to mine the 170 Acre Addition*, but in no instance shall this notification be provided prior to July 1, 1998.

2. Within 90 days of IMC-Agrico’s notice, unless otherwise agreed to by the parties, the Board shall review the Consultants report and make its finding. Failure by the County to make this finding within this 90 day period shall not be construed as authorization to mine the 170 Acre Addition*.

This schedule is required to allow IMC-Agrico at least 90 days after the Board hearing to prepare the site for mining, conduct the required surveys, etc. prior to mining if a finding of no impact is made.

Any required notices pursuant to this Development Condition shall be in writing and shall be hand delivered or delivered by US Mail to each of the following, unless the County furnishes the developer with written replacement addresses:

Manatee County Government
P.O. Box 1000
1112 Manatee Avenue West
Bradenton, FL 34206
Attn: County Administrator

Manatee County Government
P.O. Box 25010
4410 66th Street West
Bradenton, FL 25010
Attn: Phosphate Mining Coordinator

Environmental Science and Engineering, Inc.
5840 West Cypress Street
Suite A
Tampa, FL 33607
Attn: Sam Johnston, Jr., Senior Scientist

Any such notice sent pursuant to this Development Condition shall be deemed to be received when so delivered.
If the Board authorizes mining of the 170 Acre Addition*, the County may review and modify, as appropriate, the Four Corners Mine Monitoring Plan. Said review shall be conducted in accordance with Resolution R-95-262 and Chapter 2-20-33(c) of the Manatee Code of Laws.

Should a dispute occur concerning the validity of the monitoring program, the results of the sampling or analysis or the interpretation of such matters as they bear on the ultimate question of adverse effect on adjacent segments of the Manatee River or its contiguous floodplain areas, the County and the Developer* may appeal such finding to the Circuit Court of the Twelfth Judicial Circuit in and for Manatee County, Florida.

If mining of the 170 Acre Addition* is not permitted pursuant to this paragraph, the Developer* shall not be required to comply with the conditions A(1), A(2), F(1), F(2), F(3), and K(9) above in regard to the 170 Acre Addition*."

SECTION 7. LEGAL DESCRIPTION:

The following legal description of the development site covers only the Manatee County portion of the Four Corners Mine, although the original DRI also included areas in Hillsborough County. The Hillsborough County portions are the subject of a separate development order issued and amended by Hillsborough County.

In Township 33 South, Range 22 East, Manatee Co. (Jameson tract)

Section 1: All [That portion of Section 1 lying south and east of Brewster Parrish Road (SR 37)] shall also be known as the Land Exchange Area*.

Section 2: All.

Section 3: All.

Section 4: All.

Section 9: All.

Section 10: All.

Section 11: All lying N and W of Brewster-Parrish Road (SR 37).

Section 15: All lying N and W of Brewster-Parrish Road (SR 37).

Section 16: All less and except the NW 1/4 of the NW 1/4, and except that portion of the SE 1/4 of the SE 1/4 lying SE of the SR 37.

In Township 33 South, Range 21 East, Manatee County (Northeast Manatee Tract).

Section 1: W ½ of the NE 1/4 and the N 1501' of the NW 1/4.

Section 2: W ½ and the N 1501' of the E ¼.

Section 3: All.

Section 4: All.

Section 10: E 3/4.

Section 11: W ½.

Section 13: All, less and except the E 2570' thereof.

Section 14: All.

Section 15: W ½ of the NE 1/4 and the NW 1/4 of the SE 1/4.

Section 23: All lying N of Parrish-Wauchula Road (SR 62), less and except the SW 1/4 of the NW 1/4, and less the NW 1/4 of the NW 1/4 of the SW 1/4 and less the S ½ of the NW /14 of the SW 1/4.

Section 24: All lying N of the Parrish-Wauchula Road (SR 62), less and except the E 2570' thereof.

Section 26: That portion lying N on the Parrish-Wauchula Road.

CHANGES TO THE JAMESON TRACT:

The following changes are incorporated into the above description.

170 ACRE ADDITION:

Section 10, Township 33 S, Range 22 E: The SE 1/4 of the SW 1/4, and the SW 1/4 of the SE 1/4.

Section 15, Township 33 S, Range 22 E: From the NE corner of Section 15 run thence N 88°39'09" W 1321.10' to a point of beginning; thence continue N 88°39'09" W 2088.90'; thence S 05°01'09" E 2884.00' to a point on the Westerly Right of Way line of Brewster-Parrish Road (SR 37);
thence N 45°33'54" E 2565.00'; thence N 00°11'54" E 1028.06' to the point of beginning.

SECTION 8. DEADLINE FOR COMMENCEMENT OF DEVELOPMENT.

Physical development of the project is currently in operation, such that the Chapter 380.06 F.S. requirement for the commencing of development has been met.

SECTION 9. RESTRICTIONS ON DOWN-ZONING.

The County may not down-zone the subject property described in Section 7 herein until 2002, unless the County can demonstrate that:

A. Substantial changes in the condition underlying the approval of the order have occurred; or
B. The order was based upon substantially inaccurate information provided by the Developer; or
C. The change is clearly established by the County to be essential for the public health, safety, or welfare.

Any down-zoning or reduction in intensity shall be effected only through the usual and customary procedures required by statute and/or ordinance for change in local land development regulations.

For the purposes of this order, the term "down-zone" shall refer only to changes in zoning, land use, or development regulations that decrease the development rights approved by this order, and nothing in this paragraph shall be construed to prohibit legally enacted changes in zoning regulations which do not decrease the development rights granted to the developer by this order. The inclusion of this section is not to be construed as evidencing any present of foreseeable intent on the part of the County to down-zone or alter the density of the Development, but is included herein to comply with Paragraph 380.06(15) (c)3, F.S.

SECTION 10. BINDING ORDER UPON DEVELOPER.

That this order shall be binding upon the Developer, its successors, assigns, or successors in interest.

SECTION 11. RENDITION

The Planning, Permitting and Inspections Department is hereby directed to send certified copies of this Order within thirty (30) days of the date of signature by the Chairman of the Board of County Commissioners to the Developer*, the Florida Department of Community Affairs and the TBRPC.

SECTION 12. COMPLIANCE WITH CODES, ORDINANCES.

All development undertaken pursuant to this order shall be in accordance with all applicable local codes and ordinances in effect at the time of permitting, and other laws, except to the extent such is inconsistent with the rights granted under this Development Order.

SECTION 13. NOTICE OF RECORDING

The Developer* shall record a notice of adoption of this Order as required pursuant to Chapter 380, Florida Statutes, and shall furnish the Planning, Permitting and Inspections Department a copy of the recorded notice.

SECTION 14. SEVERABILITY

It is the intent of this Ordinance to comply with the requirements of all applicable law and constitutional requirements. If any provision or portion of this Ordinance is declared by any court of competent jurisdiction to be void, unconstitutional, or unenforceable, then such provision or portion shall be deemed null and void, but all remaining provisions and portions of this Ordinance shall remain in full force and effect.

SECTION 15. PURPOSE AND INTENT

This Ordinance replaces and supercedes Ordinances 91-62 and 92-64 in their entirety.
SECTION 16. EFFECTIVE DATE

This Ordinance shall take effect upon the Ordinance rezoning the Land Exchange Area* to permit phosphate mining becoming effective. If said rezoning does not occur within one year of adoption of this Ordinance, this Ordinance shall be null and void and Ordinances 91-62 and 92-64 shall remain in effect.

PASSED AND DULY ADOPTED by the Board of County Commissioners of Manatee County, Florida this 3rd day of October, 1995.

BOARD OF COUNTY COMMISSIONERS
OF MANATEE COUNTY, FLORIDA

BY: [Signature]
Chairman

ATTEST: R. B. SHORE
Clerk of the Circuit Court
LEGEND

YEAR ENDING JUNE 30: DRAGLINE NUMBER APPROXIMATE MINING SCHEDULE

MAP H-1
MINE PLAN

Jameson Tract

IMC AGRICO

Lead Enrichment Amendment Master Mine Plan
Culberson Co. Florida

BY: UBO CHKO:

DATE: IH-93 REVISED: 5-9-95 FILE: FCPR007.DWG
SCALE: A SHOWN DATUM: 1/4 SOURCE:

EXHIBIT A (Ordinance 95-41) (Page 1 of 3)
### TABLE 38A-3

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N/A = Actual Production data not available

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EXHIBIT A (Ordinance 95-41) (Page 2 of 3)
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* Based on a 3/7 operating schedule

** Assorted area not included in Reclamation record

*** Reclamation completed when area is graded and planted

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EXHIBIT A (Ordinance 95-41) (Page 3 of 3)
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N/A - Not available or applicable, * - Estimated, per farmers memory

EXHIBIT C (Ordinance 95-41)
DRI #198 Four Corners Mine
Substantial Deviation
Mining and Replacement of F-1 Settling Area
Manatee County

File No.: 15439-023-040

January, 1990

DAMES & MOORE

EXHIBIT E
January 2, 1990

IMC Fertilizer, Inc.
P.O. Box 860
Bartow, Florida

Attn: Mr. T. A. Smith, PE
Senior Project Engineer

Subject: DRI #198 Four Corners Mine Substantial Deviation
Mining and Replacement of F-1 Settling Area

Gentlemen:

As authorized by IMC Fertilizer, Inc., Purchase Order N940731C, Dames & Moore has completed analyses for existing and proposed replacement dam sections for the above referenced project. This report presents the results of the analyses and provides documentation for IMCF responses to Question 19, TRRP 9-20-89, relating to the elimination of internal dikes within settling areas.

INTRODUCTION

The Four Corners Mine was a Joint Venture of IMC Fertilizer, Inc. and W.R. Grace & Company, with Grace as the operating venture member. The operation has now come under IMCF operation control as Grace sold its interests in the Florida phosphate fields. The mine is located near the corners of four Florida counties: Hillsborough (SE), Polk (SW), Manatee (NE) and Hardee (NW). The site location is shown in Figure 1, Appendix A. The mine is presently utilizing a settling area in Manatee County, designated as F-1, for the disposal of waste clay which is generated from mining and phosphate matrix processing operations. The general site location for F-1 is shown in Figure 2. The F-2 settling area in Hillsborough County is under construction. A proposed F-3 settling area was shown in the original DRI as planned for construction in Manatee County, east of the F-1 settling area.

The dams of the F-1 settling areas were built on unmined ground and partitioned by internal dikes to separate the area into three sub-areas. The enclosed Figure 3 shows the general cross section for the F-1 exterior dams and Figure 4 shows the design cross section for the interior diversion dike.
Proposed Design of the Re-built Settling Area

IMCF has proposed to mine the area presently occupied by the F-1 settling area, and to construct a new settling area with a similar alignment for the south and west dams. The new settling area may be larger in area, but present plans are to construct the new dams to about the same top elevation. The F-1 settling area and the proposed F-3 settling area are to be constructed without internal dikes.

The preliminary design concepts for the F-1 and F-3 dams indicate that the dams would be constructed inside the mine pit. Some of the dams might be buttressed against unmined ground depending on mining conditions. Neither the F-1 or F-3 settling areas are planned with internal diversion dikes.

The TBRPC sufficiency review presented the following comment relating to the replacement of F-1:

19. "Please provide documentation to support the assertion in the Sufficiency Response that intermediate dikes within settling areas F-1 and F-3 would not significantly lessen the impact should a dam fail. Please indicate the size of settling area which Florida Department of Natural Resources (DNR) rules recommend or deem acceptable."

The basic assumption relating to the use of interior dikes in a settling area is that these dikes might reduce the volume of clay material which would be released by a failure of an external dam. This assumes that the interior dike would not fail if an exterior dam failed. The response by W.R. Grace and the original designers of F-1 settling area to the Manatee County question on dam break analysis noted above was simply "Noted". However, it appears that the internal dikes were added to the F-1 settling area in response to the comment by Manatee County. It also appears that the internal dikes were added without specific analyses as to their effect on overall system safety and failure impact.

There are several reasons for not using such dikes except for the purpose of routing the clay slurry flow away from certain spillways. First, the interior dikes use up volume which could be used for storage of clay. Although this volume is small in an individual settling area, routine use of interior dikes would result in the need for either more settling areas or for a greater perimeter length or height of dams to provide the volume lost in each settling area. Second, the interior dikes use fill which can
be better used in the construction of the perimeter dams. The result is that exterior borrow pits, or larger plan areas are required to provide the additional fill material for construction.

IMCF's previous response to questions relating to the use of internal dikes was that such dikes would not lessen the impact of a dam failure. This answer was intuitive, and not supported by analyses. On request for clarification by TBRPC (Question 19 above), IMCF was asked to provide support for that comment.

SCOPE OF WORK

As the impact analyses by Grace's consultants for loss of clay slurry resulting from dam failure were accepted by Manatee County and other reviewing agencies during the original study, only analyses relating to the evaluation of dam safety with and without internal dikes is necessary. The general analyses proposed for the F-1 dams will extend specifically to the construction of F-1 dams because the site and soil conditions are similar. The following scope of work was accomplished for this project:

Task 1: Review existing data and analyses.
A review was conducted to establish the basic design parameters for analyses used by Grace's dam designers. Stability analyses for the F-1 dam were completed and presented by Dames & Moore in a letter dated June 29, 1989. These data were used with data from the original design.

Task 2: Conduct analyses for the safety of the original F-1 dams with the internal dike system.
The engineering design soil parameters developed in Task 1 were utilized in an analytical study to evaluate the safety of the existing dam and dike system. The effect of the internal dikes on overall settling area performance was included in the analyses.

Task 3: Develop preliminary dam cross sections as alternatives to the original dam-dike system.
Generalized design cross sections for F-1 and F-3 dams were developed such that the risk of failure for the revised dams would be less than the risk for the original dam-dike system.
Task 4: Present a report which would summarize the results of the analyses of the revised dams for the settling areas. Present specific answers to the above listed Question 19 by TBRPC.

METHODS OF ANALYSES

Deterministic Stability Analyses

The typical analyses done for the design of dams (and for most structures) are determinate. A fixed estimate of strength is divided by a fixed estimate of load or driving force. The result of this calculation is a Factor of Safety.

The FDER Rules Chapter 17-9 which govern the design and operation of settling area dams present a list of required Safety Factors for various failure mechanisms. These minimum Safety Factors are as follows:

- Horizontal shear at the base of fill: 1.75
- Horizontal shear within fill due to seepage: 1.5
- Bearing capacity of foundation soils: 1.5
- Shear failure of any circular arc: 1.5

Soil properties for design of earthen dams are developed from the results of field and laboratory test programs, except that cast overburden strength may be taken as only 75% of the measured laboratory or field strength at equivalent density. Cast overburden is material disturbed or placed by a mine dragline without any special attempts at compaction.

The completion of numerous earthen dam designs have shown that the critical slope stability mechanism is the circular-arc mechanism. Under limited circumstances, the horizontal shear (wedge) mechanism may be critical. For example, thin layers of very weak material in the foundation or the use of weak clay materials in a sloping core to control seepage may result in a more critical horizontal shear mechanism. These conditions are usually avoided in construction, and the clayey soils typically used in Florida dam construction for seepage control cores have strengths equal to or greater than the sandy soil used in the general embankment. Therefore, the circular-arc mechanism may be taken as the general analyses for design, with other mechanisms checked on the resulting design cross section.

The analytical method in general use for the evaluation of circular-arc slip surfaces is the Bishop Method of Slices (1955) as modified by Janbu et al. (1956). The mass of soil above a
possible circular-arc slip surface is cut into vertical slices, and the weight, water pressure and soil strength parameters are used to calculate a safety factor under limiting equilibrium conditions. Both the soil strength resisting slip and the weight of soil and other loads potentially driving the slip are estimated as specific values.

Therefore, in simple terms, the safety factor is simply the ratio of the soil strength to the driving forces.

**Stochastic Stability Analyses**

In the case of statistically distributed strength and load, the Safety Factor is the Average Strength, or some weighted or reduced strength based on average strength, divided by the Average Load. However, there is a chance that actual strength may be lower than the assumed (average or factored average) strength, and that this condition could occur at locations where the load is higher than the assumed load. Stochastic analyses allow the evaluation of the likely variations in load and strength to determine the "probability of failure", PF.

The probability of failure is the measure of risk that the driving force in the system has been under estimated and/or that the strength has been over estimated such that a failure could result. These analyses indicate that the probability of failure for a given deterministic safety factor may vary depending on the variability of the strength and/or load parameters.

Although the backbone of stability analyses is the deterministic methodology described above, the fixed values of soil strength and driving load are estimates that have a certain level of variability. For example, soil strength, as measured by SPT penetration resistance (ASTM D-1586) or laboratory procedures in a particular soil stratum, may vary due to test method variations or to variations in soil density or mixture. The soil density as measured in the field also has two components of variability. First, the test itself has levels of accuracy that can result in variations in density for a single soil stratum. Second, minor variations in moisture, compaction energy and clay content can result in a given stratum having soil density which varies considerably from the average density.

The analytical method used for these analyses requires that the statistical variability of the soil strength and density be integrated with the deterministic slope stability analyses to provide a method of evaluating the risk associated with any given dam. Dames & Moore utilized a computer program called BISTAT which incorporates the stochastic parameters in the Bishop slope...
stability analyses. Both the deterministic Safety Factor and an estimate of failure probability are obtained from the analyses. The data utilized in the analyses must include the stochastic parameters of Mean, Variance, Standard Deviation, Skewness and Kurtosis. A discussion of the Stochastic Parameters and Analyses is included in Appendix B.

PROJECT ANALYSES

Dames & Moore has determined that the best project approach would be to compare the statistical probability of failure (Pf) of the original F-1 dam system with the internal dikes to the Pf of the proposed IMCF system. The stochastic slope stability analyses method would be used with available data to evaluate both the internal dike and the exterior dam. The results of the analyses would allow a direct response to TBPC Question 19 as to the impact of the interior dikes. Also, alternative embankments could be evaluated to provide cross sections with higher reliability (lower Pf) than existed for the original system.

The original design calculations by Ardaman & Associates show that the safety factors for Horizontal Shear Mechanisms varies from 1.75 to 4.6. The same cross sections shows that Circular-arc Mechanisms have safety factors ranging from 1.50 to 2.13. Based on these data and the extensive experience of Dames & Moore with the results of stability analyses for similar sections, only the Circular-arc Mechanism will be considered for this project. All mechanisms would be evaluated for actual design of cross sections as required under Chapter 17-9 of the FDER Administrative Rules.

SOIL PROPERTIES FOR ANALYSES

Both laboratory test data from the original Ardaman design analyses and field test results by both Ardaman and Dames & Moore were used to evaluate the soil properties to be used in the Stochastic Analyses for stability of dams. The enclosed Figure 5 shows a summary plot of Standard Penetration Test (SPT) penetration resistance (ASTM D-1558) versus depth from the borings in the settling area done by Ardaman for the original design. This plot shows that the soils are of medium to low strength in the upper 10 to 40 feet, with a general trend for increasing strength with depth. The trend was developed by Regression Analyses and shows a significant variation in measured values about the expected trend. The enclosed Figure 6 shows a similar plot for borings done by Dames & Moore after construction was complete and the settling area was in operation. Again, the dispersion of individual data about the Regression Fit Trend is significant. The upper part of the embankment has high penetration resistance with the resistance values dropping to medium to loose at about the original grade.
The soil below the dam increases in strength with depth as was shown in Figure 5.

Figure 7 shows a correlation between the angle of internal friction of cohesionless soils and SPT penetration resistance. This figure shows the Regression Analysis Best Fit with the Standard Error Limits. The experience in actual testing of soils from the central Florida area indicate a lower bound friction angle of about 30 degrees and an upper bound strength of about 40 to 42 degrees. Figure 8 shows the relationship between cohesionless soil density and friction angle as developed from the original design data. The density data are typically available from construction testing and monitoring.

Figures 9 through 13 show histograms for each of the soil strata expected to occur within the dam cross section or its foundation. The Stochastic Parameters used in the Dames & Moore analyses are shown on the figure for each soil type. The friction angle was estimated for each soil type from SPT correlations or from density estimates. The friction angle for analyses varied from 33 degrees for rolled or compacted fill to 31 degrees for undisturbed clayey sand strata.

RESULTS OF THE ANALYSES

The Original Dam-Dike System

Ardaman & Associates estimated a probability of failure for the exterior dams of the F-1 settling area at "one chance in 100,000." This would normally be noted as a risk of 1x10^{-5}. The analyses of the original cross section by Dames & Moore for the South Dam, as reported in a letter dated June 29, 1989, shows a safety factor of 1.5 for the downstream slope under operating conditions which include artesian porewater pressures in a deep sand stratum in the dam foundation. Analyses using stochastic procedures indicate that the Pf for this condition would be from 5x10^{-5} to 1x10^{-3}, about the level estimated by Ardaman. The BISTAT analyses indicate that the factor of safety for the embankment after the settled clay seals the foundation soils may be 1.84 with a Pf of 7x10^{-3}.

The stability of the internal dike was apparently never evaluated by Ardaman. This would be normal procedure as the internal dike would normally serve no function except as a flow diversion system. Under the uniform head across the embankment which would normally exist, the safety factor would be greater than 1.5. However, when the internal dikes function is to divide the settling area into discrete partitions, the stability considerations are different. If a failure occurs in an external dam, the fluid level in the
affected partition will drop rapidly. The water in the saturated pores of the partition dikes can not drain out as quickly as the water level falls in the downstream pool. Therefore, the stability analyses for the dikes must consider that the rapid draw-down occurs. The Dames & Moore analyses for rapid draw-down on the internal dikes of F-1 showed a safety factor of 0.87 and a Pf of $9.8 \times 10^{-7}$, virtual assurance that the internal dike would fail. Therefore, the overall Pf of the combined system is $0.98 \times Pf$ of the design embankment, about $4.9 \times 10^{-3}$ to $6.8 \times 10^{-4}$ depending on operating conditions.

Proposed Alternative Dams

Dames & Moore has developed two alternative cross sections which might be used for dams built in or against the edge of mine pits. The enclosed Figure 14 shows Section 1, the proposed section where the dam is built against the edge of the mine pit. Figure 15 shows the results of the stochastic analyses for that section's critical circular-arc as a safety factor of 1.71 and a probability of failure (Pf) of $4 \times 10^{-11}$.

The alternative cross section, Section 2, shown in Figure 16 is proposed for the case where the entire dam is built within the mine pit. This section would typically be used where mining will continue beyond the limits of the dam. The critical circular-arc had a safety factor of 1.70 for this section with a Pf of $1.5 \times 10^{-11}$ (Figure 17). Note that although the factor of safety of Section 2 is slightly less than that of Section 1, the Pf is lower because the construction incorporates more materials with lesser variations in strength.

DISCUSSION

The analyses show that the incorporation of the internal dikes has no significant effect on the Probability of Failure which would result in the loss of material from the settling area. The possibility of failure of the dike under anticipated conditions is so high that the only effect would be a slight reduction in volume of flow due to the flow restriction from the unfailed portions of the embankment and the viscosity of the clay slurry. This effect would be marginal at best.

On the other hand, the modifications in the external dams proposed for construction after mining result in embankments which contain a higher volume of controlled materials; that is, materials with lesser degrees of variability. The result is that the proposed alternative embankments can be expected to have a greater degree of reliability.
In order to allow proper perspective with respect to evaluation of failure probabilities for the proposed dams, it is advisable to discuss the levels of risk which have been experienced in other areas. A publication by the American Society of Civil Engineers (ASCE) with the U.S. Committee of the International Commission on Large Dams (USCOLD) published in 1975, "Lessons from Dam Incidents, USA" presents data on dams and dam failures as experienced in the U.S. from 1899 to 1973. This publication indicates that a total number of known dams was 4,918, of which 3605 were earthen dams. None of these dams were tailings dams or phosphate settling ponds. The failures evaluated for this paper included only major failures which resulted in complete abandonment of the dam. Not all of the incidents involved significant threat to the public, but they were treated as such in our analyses of the data. The data indicate that two failures could be attributed to slope mechanisms and eight incidents of significant seepage in the foundations or embankments of dams.

The Pf's based on these data are listed in the following table:

<table>
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<tr>
<th>TYPE OF DAM</th>
<th>NUMBER</th>
<th>NUMBER FAILED</th>
<th>PROBABILITY OF FAILURE</th>
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<tbody>
<tr>
<td>EARTHEN by Stability</td>
<td>3,604</td>
<td>2</td>
<td>5.5x10^-4</td>
</tr>
<tr>
<td>by Seepage</td>
<td>8</td>
<td></td>
<td>2.2x10^-3</td>
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In an EIS study by the author for a dam in the phosphate industry performed in 1982, the known performance of the earthen dams was evaluated to estimate a basic Pf for these dams. However, since 1971 when the FDER Chapter 17-9 was re-written, there has not been a failure of a dam which was designed to meet the standards in the Rules. The normal means of estimating the Pf for manufactured items when no failure has occurred is typically a Poisson process with the following equation:

\[ N = e^{-SPF} \]

where: \( n \) = The number of items which have been counted without a failure

\( SPF = \) The Pf for any item when \( n \) is approximately 1.0
This process could be used for Phosphate Industry Dams if a base can be determined to define the number "n". The base for n was chosen to be Mile-Years because inspections are done each year on each dam, and the typical dam length is one mile. Unfortunately, the only impartial agency that could provide reliable base data for the calculation of SPP is the FDER, and this agency does not keep track of these data. However, the EIS study determined that approximately 1366 mile-years of dam performance had been recorded by the Florida Phosphate Council from 1972 to 1982. The resulting SPP was estimated from 1.3x10^7 to 1x10^8 depending on the method of interpretation of calculation results. The table and figure used for this report are enclosed in Appendix C.

The difference in performance between dams throughout the U.S. and the Phosphate Industry since 1971 can be attributed to the improvement in technology for analyses, the typically limited drainage basin of the settling areas, and the fact that the settling areas store clay, not water. The majority of failures reported for U.S. dams are due to underestimates of flow volumes in large storms. Because the settling areas are typically above grade, the drainage basin is only slightly larger than the pool. Therefore, the entire design storm (12 inches in 24 hours, approximately the 100 year storm) can be retained within the pond because of the minimum freeboard of 5 feet required in Chapter 17-9. The second major problem with dams is seepage. Because the settling ponds contain a clay slurry, they are self-sealing. Seepage problems generally occur during the initial filling of the areas, before the clay has formed a liner. The experienced designers of Phosphate Industry Dams typically design sections which do not rely on the sealing action of the clay. It is usually assumed that the dams contain only water.

The original design does not include a flood routing study to evaluate the performance of spillways during the design storm. However, the settling area does have 4 spillways that discharge to exterior circulation ditches. The FDER Rules Chapter 17-9 requires that a minimum of 2 spillways be installed in each settling area. It has been Dames & Moore's standard practice to evaluate both the 17-9 Design Storm (12 inches in 24 hours) and an estimated Maximum Probable Storm (MPS = 39 inches of rain in 24 hours) to evaluate spillway performance. The design of spillway capacity is based on the requirement in 17-9 that the Design Storm must be discharged in 24 hours. Further, the MPS in conjunction with waves calculated from hurricane winds should not cause a rise in water which would overtop the dam. These areas of design are required to assure hydraulic performance of the settling area which is as safe as the stability of the cross section.
Mr. Ted Smith  
IMCF - F-1 DRI Analyses  
January 2, 1990 - Page 12

SUMMARY AND CONCLUSIONS

Stability and reliability analyses have been completed for dams which form the F-1 settling area at IMCF's Four Corners Mine in Manatee County, Florida. Comparison analyses have been completed to evaluate the stability and reliability of alternative cross section dams which might be constructed in mined areas. The results of the stability analyses can be summarized as:

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<th>DAM</th>
<th>SAFETY FACTOR</th>
<th>FAILURE PROBABILITY</th>
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<td>U.S. Earth Dams</td>
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<td>From 1.5</td>
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<tr>
<td>to 1.75</td>
<td></td>
<td></td>
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<tr>
<td>Original F-1 Dams</td>
<td>1.5</td>
<td>1.0x10^4</td>
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<tr>
<td>to</td>
<td>1.84</td>
<td>6.8x10^4</td>
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<tr>
<td>Internal Dike w/Draw-down</td>
<td>0.87</td>
<td>9.8x10^4</td>
</tr>
<tr>
<td>Combined Original Dams to</td>
<td></td>
<td>9.8x10^4</td>
</tr>
<tr>
<td>Proposed Alternative Dams w/o Internal Dikes</td>
<td></td>
<td>6.7x10^4</td>
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<td>1.71</td>
<td>1.6x10^-11</td>
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<tr>
<td>Section 2</td>
<td>1.70</td>
<td>1.5x10^-13</td>
</tr>
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</table>

The analyses presented in this report show that the use of interior dikes does not contribute to overall safety of a settling area. The basis of this conclusion is that the factor of safety for the internal dikes under rapid draw-down conditions which would be imposed by the failure of an exterior dike is less than 1.0. The conclusion is further demonstrated by the fact that stochastic analyses for stability show no difference between the Probability of Failure, that is the loss of clay by a slope failure mechanism, with or without the internal dike.
The alternative cross sections proposed for reconstruction are shown to have lower Probabilities of Failure than the existing dams. Therefore, it can be concluded that the mining of the area can result in reducing an existing low risk even further.

The other part of TBRPC's Question 19 was "Please indicate the size of settling area which Department of Natural Resources (DNR) Rules recommend or deem acceptable."

As far as we know, DNR has no rules which govern the size of Phosphatic Clay Settling Areas. Dames & Moore has designed such settling areas as small as 150 acres and larger than 1,500 acres. The important component for the design of a settling area is its stability and safety.

We appreciate the opportunity to be of service to you on this project. If you have any questions relating to the data or analyses presented in this report, please contact the undersigned at your convenience.

Respectfully submitted,

DAMES & MOORE

Ross T. McGillivray, PE
Associate
References


2. ASCE/USCOLD (1975), *Lessons for Dam Incidents*, U.S.A.


STOCHASTIC STABILITY STUDY OF F-1 DAMS

COMPACTED FILL
MEAN(\phi) = 33.1
1-TAN (\phi)
ST. DEV. (\theta) = 0.0706
SKEW(\theta) = 1.37
KURT(\theta) = 2.79

OBSERVED FREQUENCY

ANGLE OF INTERNAL FRICTION (DEGREES)
STOCHASTIC STABILITY STUDY OF F-1 DAMS

ROLLED FILL
MEAN (\(\phi\)) = 33.3
\(\tan(\phi)\) = \(T \_\text{TAN}(\phi)\)
ST.DEV(\(\phi\)) = 0.105
SKEW(\(\phi\)) = 1.059
KURT(\(\phi\)) = 3.411

OBSERVED FREQUENCY

ANGLE OF INTERNAL FRICTION (DEGREES)
STOCHASTIC STABILITY STUDY OF F-1 DAMS

CLAYEY SAND
SC
MEAN(\phi) = 31.4
\tan(\phi) = TAN(\phi)
ST.DEV(\phi) = 0.098
SKEW(\phi) = 1.465
KURT(\phi) = 4.531

OBSERVED FREQUENCY

ANGLE OF INTERNAL FRICTION (DEGREES)
STOCHASTIC STABILITY STUDY OF F-1 DAMS

SANDY CLAY/CLAYEY SAND
SC/CL

MEAN(\phi) = 31.7
I = \tan(\phi)
ST.DEV(I) = 0.103
SKEW(I) = 1.317
KURT(I) = 4.116

OBSERVED FREQUENCY

11
10
9
8
7
6
5
4
3
2
1
0
27 28 29 30 31 32 33 34 35 36 37 38 39 40

ANGLE OF INTERNAL FRICTION (DEGREES)
STOCHASTIC STABILITY STUDY OF F-1 DAMS

FINE SAND
SP
MEAN(\phi) = 32.6
\theta = \tan(\phi)
ST.DEV(\theta) = 0.096
SKEW(\theta) = 1.478
KURT(\theta) = 4.492
APPENDIX A

FIGURES
BASE MAP: General County Maps for Manatee & Hillsborough Counties, dated 1974 and 1976, respectively.
TREND ANALYSIS, F-1 SETTLING AREA

BEFORE CONSTRUCTION SOIL DRILLING DATA

ELEVATION IN FEET MSL

SPT "N" IN BF

DATA    --- REGRESSION FIT

2327

Dames & Moore

Figure 5
PROPOSED STRENGTH CORRELATION

FOUR CORNERS MINE - F-1 SETTLING AREA

ANGLE OF INTERNAL FRICTION (DEGREES)

SPT NM IN BLOWS PER FOOT

Dames & Moore
Figure 7
EXHIBIT F

June 21, 1991

DRI #198
FOUR CORNERS MINE SUBSTANTIAL DEVIATION
DEVELOPER COMMITMENTS

The following are developer commitments set forth in the Application for Development Approval (ADA) and Sufficiency Responses which shall be honored by the developer, except as they may be superseded by specific terms of the Development Order. This summary of commitments is not intended to modify the specific statements in the ADA.

GENERAL PROJECT

1. MGF commits to abide by rules and regulations of the Federal, State, and Regional governmental bodies which have authority to regulate the mine activity, as is shown on page 9-1 of the ADA. (SR, 3)

2. The addition of the heavy media separation facility to the processing plant will not add any waste disposal, pollution or water supply concerns above what was addressed in the original DRI #52. (SR, 9)

ENVIRONMENTAL AND NATURAL RESOURCES

LAND

1. The natural vegetative cover currently established will be left undisturbed until impending mining operations require land clearing. Surface water runoff from cleared lands will be routed through ditches into the mine water recirculation system. (ADA, 14-4)

2. Portions of the site will be cleared for access roads, utility corridors and related mining activities. These areas will be graded and ditched to prevent high water velocities that could cause erosion (ADA, 14-4).

3. Post-mining surface soils shall be used only for agricultural purposes or wildlife habitat, except for areas along major roads which will be reclaimed with tailings and overburden-capped tailings. (ADA, 14-4)

WATER QUALITY

1. The existing monitoring program will be continued as mining activities continue at Four Corners. (ADA, 15-10)

2. The potential for siltation of nearby streams which might be associated with stormwater runoff from recently cleared or disturbed land will be minimized by providing adequate ditching, berms, and entrapment features to capture the stormwater runoff from the active mining area. (ADA, 15-36)
1. IMCF will continue to maintain the surface water quality monitoring program, until reclamation of each area is completed, in order to verify that there is no change in the water quality. The current program, which is required by Manatee County in the Operating Permit, includes monthly sampling at five surface locations and five surficial aquifer locations. (SR 15-31)

4. A water recharge program shall be accompanied by a report indicating that water recharged to the groundwater meets appropriate standards. (SR 2, 17)

Wetlands

1. IMCF will obtain wetland delineations from the appropriate permitting agencies as part of the dredge/fill permitting requirements prior to disturbance. (SR 2, 9)

2. IMCF will have jurisdictional boundaries of all wetland areas determined, and mapped, prior to mining. (SR, 8)

Flood Plains

The 25 year flood plain will be determined and staked before beginning any mining operations adjacent to those areas. (SR, 8)

Vegetation and Wildlife

1. To protect the netted chain fern from current and future threats, IMCF will relocate all netted chain ferns to other suitable habitat present on the Four Corners Mine site that is not expected to be impacted. (SR, 18-8)

2. In addition, IMCF will relocate any other listed plant species found on-site, or will provide the opportunity for concerned environmental groups (i.e. Florida Native Plant Society) to remove specimens from the site for the purpose of preservation, in accordance with applicable rules or regulations prior to commencement of mining operations. (SR 2, 14)

3. As an alternative to habitat protection for such small populations of gopher tortoises, mitigation in the form of a capture and relocation plan in accordance with FGFWFC guidelines will be provided prior to the commencement of mining operations at this site. Individuals collected will be relocated to areas reclaimed as xeric habitat. (SR, 13)
4. IMCF will avoid disturbance of nesting habitat during the nesting period for the rookery (SR, 39) and will provide the same commitment for the Sandhill Crane. (SR2, 15)

PUBLIC FACILITIES

Drainage

1. IMCF will retain watershed boundaries in the approximate pre-mining locations and not cause any significant increase in the stormwater runoff peak flows. (SR, 8)

2. Control of drainage divides on waste clay areas will be accomplished by means of ditches, berms, grading of the dams, and multiple outlet swales on the wetlands. (ADA, 38-37)

3. The only water control structures that will be used are those included in the waste clay settling areas, the water recirculation system and the NPDES discharge points. (ADA, 38-37)

Water Supply

1. IMCF will plug all wells that are to be mined, according to SWFWMD and Manatee County Health Department standards and rules. (SR, 8)

2. IMCF does not plan any change in the amount of water consumption from these wells. (WUP No. 203573). (ADA, 23-2)

3. IMCF will operate the existing water supply system at the plant site until such time as it is no longer needed for the mine and plant operation. Then it will be abandoned and removed according to applicable regulations at that time. (ADA, 23-9)

4. IMCF does not plan any change from the approved water use as described in the 1977 DRI, and subsequent approved documents. (ADA, 38-8)

Fire

The design of the plant contains an emergency water supply system, powered by a diesel pump installed in the water return system. In addition, all field equipment is equipped with portable fire extinguishers.

Transportation

1. IMCF shipments by truck will not exceed 1500 loads per day. (SR, 8)

2. IMCF will not use State Road 37 / State Road 62 / Hocasian Wallow Road routing for transport of product to Piney Point. (SR, 8)

3. The relocation of Carlton Road will be done subject to Manatee County standards and permits. (ADA, 38-3)
MINING

1. IMCF will make every effort to recover all economic phosphate, to
insure conservation and maximum effective extraction of this valuable
mineral. (SR, 8)

2. The mining area includes allowances for the mining set backs that are
contained in the Manatee County Operating Permit, along with exterior
property lines, except for those areas in Section 16 (Township 33
South, Range 22 East) where there was no setback due to an agreement
with the adjoining property owner to allow mining up to the property
line. (ADA, 38-11)

3. The phosphate ore will be processed at the Four Corners plant on-site.
The addition of the heavy media facility will change the plant.
(ADA, 38-11)

RECLAMATION

1. IMCF will abide by all Florida Department of Natural Resources (DNR)
reclamation regulations regarding site cleanup. (SR, 3)

2. IMCF will reclaim all mined or disturbed land to DNR and Manatee
County standards. (SR, 8)

3. IMCF proposes to reclaim its mined and disturbed lands to a variety of
forms including agricultural, wildlife habitat, and open space.
(ADA, 37-19)

4. IMCF will continue to evaluate and investigate alternate methods of
waste disposal and reclamation and consider using alternative
procedures once they become technically acceptable and economically
feasible. (ADA, 18-17)

5. The tailings reclamation will involve return to original grade, except
where the wetlands are to be located. (ADA, 38-18)

6. IMCF plans to return most lands reclaimed using the tailings fill and
overburden cap method to approximate pre-mining topography.
(ADA, 38-23)

7. About one-fifth of the mined area will be reclaimed to pasture (and
some crop uses), which will be established according to Soil
Conservation Service standards and will include mulching of slopes
prone to erosion. (ADA, 38-24)

8. About one-third of the mined land will be reclaimed to forest and about
one-third of the mined land will be reclaimed to wetlands, with
littoral zones provided along lake edges. (ADA, 38-14 & 38-15)

9. The reclamation plan vegetation is planned to connect wildlife
corridors by using planted forests. (ADA, 38-12)
10. Reclaimed freshwater marshes will be graded to provide sufficient water supply to support wetland vegetation and will be spot mulched with soil borrowed from other marshes to be disturbed, if available. (ADA. 38-34)

11. Reclamation steps that will control erosion after mining include contouring of all lands to maximum slopes of 4:1 or 7:1 for agricultural land per the Manatee County Mining Ordinance, and stabilizing contoured lands by establishing a ground cover of vegetation. (SR, 15-4)

Waste Clay Settling Areas

1. All earthen embankments will be designed, constructed, operated and inspected according to the standards of Chapter 17-672, F.A.C. (SR < 8)

2. The clay settling areas will be kept in use only as long as they are needed, then taken out of service and reclaimed. (ADA. 18-18)

3. This Substantial Deviation (SR# 198) does not affect the F-2 settling area, which is located in Hillsborough County. (SR2, 7)

4. MCF has made the commitment to provide clay storage capacity in each county for the clays equivalent to the volumes produced in the respective counties. (SR3, 5)

ADA - Application for Development Approval
SR - Sufficiency Response
SR2 - Second Sufficiency Response

Rev. 5-5-91
fc=codev/14

STATE OF FLORIDA COUNTY OF MANATEE

I hereby certify that the foregoing is a true copy of ORDINANCE NO. 95-41 adopted by the Board of County Commissioners of said County on the 5 day of ___________, 1995, this 6 day of ____________, 1995, in Bradenton, Florida.

R. B. Shore
Clerk of Circuit Court
By:

EXHIBIT F (Ordinance 95-41)

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